

# Stafford Growth Options Study

Initial Option Assessment Report

December 2008

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## Initial Option Assessment Report

**December 2008**

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# 1. Introduction

- 1.1 Atkins Transport Planning has been appointed by Staffordshire County Council (SCC), to carry out a technical study to understand the implications of proposed growth around Stafford on the transportation network as part of the 2003 Call on Commission.

## Background

- 1.2 The key element of the commission was to develop a new transport model to identify the most sustainable locations, in transport terms, for new housing and employment development in Stafford.
- 1.3 The Stafford Model built was required to contain provisions to incorporate the emerging development sites identified from currently ongoing studies.

## Purpose of the Stafford Transport Model

- 1.4 The purpose of the Stafford Transport Model (STM) is to:
- **Represent** in more detail the local and other movements in the Stafford Area. To provide a reliable forecast model by ensuring a good base year representation of trip patterns and incorporating multi-modal travel;
  - **Assess** the impact of additional traffic on the performance of highway and transportation networks due to proposed developments;
  - **Provide an Evidence Base** to support the selection of preferred options through Local Development framework process; and,
  - **Develop, Test and Report** the effectiveness of transport strategies that will be put forward to achieve sustainable growth.

## Report Structure

- 1.5 This Initial Options Assessment Report summarises the development and the results of the initial option tests for the land use scenarios developed in conjunction with SCC.
- 1.6 Sections contained in this report are as follows:
- Land Use Options;
  - Model Assumptions;
  - Performance Indicators;
  - Initial Option Assessment; and,
  - Summary.

## Integration into Overall Study

- 1.7 The overview and scope of the Stafford Options Assessment is detailed in the Atkins report “*Understanding the Transport Implications of New Developments in Stafford: Inception Report (July 2007)*”, the **Inception Report**, which was the culmination of Phase I of the study.
- 1.8 The study has five key phases, being:
- Phase I            Inception;
  - Phase II           Base Year Model Development;
  - Phase III          Forecast Model Development;

Phase IV Initial Land Use Option Assessment; and

Phase V Detailed Transport Option Assessment.

1.9 This report completes Phase IV of the study which includes the following tasks:

Task 13 Initial Option Assessment; and

Task 14 Identification of Key Growth Issues



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## 2. Land Use Options

- 2.1 The development of the land use options for the Stafford Growth Options Study has been detailed in the **Land Use Options Report**. This has been undertaken through consultation between SCC/SBC and Atkins and has resulted in four Land Use Options being developed for assessment within the model.
- 2.2 Within these options different levels of both housing and employment allocation has been identified and these are outlined below.

### Housing

- 2.3 The housing allocations have been developed from various sources. These include:
- Stafford Transport Assessments (TAs);
  - SCC/SBC Committed Housing sites;
  - SCC/SBC Housing Options; and
  - Windfall Sites – Quantity known but specific site locations unspecified.
- 2.4 Based on these data sources four potential development scenarios have been developed, each tested in a different option. A breakdown of the number of housing units contained within each of the development scenarios, to be provided between 2007 and 2026, is shown below in Table 2.1.

Table 2.1 – Breakdown of the Housing Options

|                         | Do Minimum  | Option 1a   | Option 1b   | Option 1c   |
|-------------------------|-------------|-------------|-------------|-------------|
| Stafford TAs            | 1448        | 1448        | 1448        | 1448        |
| SCC/SBC Committed Sites | 391         | 391         | 391         | 391         |
| SCC/SBC Housing Option  | 0           | 4500        | 4500        | 4500        |
| Windfall                | 661         | 661         | 661         | 661         |
| <b>TOTAL</b>            | <b>2500</b> | <b>7000</b> | <b>7000</b> | <b>7000</b> |

- 2.5 All four schemes contain the same TAs, Committed Sites and Windfall housing numbers so it is noted that the key difference between the scenarios is the Housing Options, which are not considered in the Do Minimum. The total number of houses is identical for Options 1a, 1b and 1c, but they are made up of different combinations of development sites, as noted in Appendix A.
- 2.6 This report analyses the transport effects of the Growth Options to provide a total of 7,000 dwellings in different parts of the town in order to identify a preferred option. This preferred option will need to be agreed by the client group before the study moves on to the next stage, which is to assess the transport effects of Options 2 and 3, i.e. 10,000 and 13,000 dwellings. These tests will use the results of the Option 1 tests as the basis for the location of these larger development proposals.
- 2.7 Whilst it is noted that that overall number of houses are consistent between the options the key differences are as follows:
- **Option 1a** – Housing growth is focussed towards the **North and West** side of Stafford;
  - **Option 1b** – Housing growth is focussed towards the **North and East** side of Stafford; and,
  - **Option 1c** – Housing growth is focussed towards the **South and East** side of Stafford.

## Employment

2.8 The employment options have been developed from a variety of sources. These include:

- Stafford Transport Assessments (TAs);
- SCC/SBC Committed Employment sites; and
- SCC/SBC Employment Options sites.

2.9 A summary of the employment developments included in each of the tested scenarios is provided in Table 2.2 below. These figures represent the growth in employment sites between 2007 and 2026.

**Table 2.2 – Breakdown of the Employment Options (Jobs)**

|                                | Do Minimum  | Option 1a    | Option 1b    | Option 1c    |
|--------------------------------|-------------|--------------|--------------|--------------|
| Stafford TAs                   | 6986        | 6986         | 6986         | 6986         |
| SCC Committed Employment Sites | 1668        | 1668         | 1668         | 1668         |
| SCC Employment Options         | 0           | 8621         | 8621         | 8621         |
| <b>TOTAL</b>                   | <b>8653</b> | <b>17274</b> | <b>17274</b> | <b>17274</b> |

2.10 The key difference between the scenarios is the SCC/SBC Employment Options, not present in the Do Minimum. The total Employment Option jobs and sites are identical for Options 1a, 1b and 1c.

2.11 It is noted that for the purpose of this assessment the land uses for these employment sites has been based on an assumed percentage split between the different employment land use categories.

2.12 Full details of the methodology applied to convert these employment sites to jobs is outlined in the **Land Use Options Report**.

## Land Use Options

2.13 Table 2.3 provides an overview comparing the four land use scenarios in terms of housing and job numbers between 2007 and 2026. The locations of the sites are provided in Figures 2.1 to 2.4.

**Table 2.3 – Land Use Scenarios to be tested in the Stafford Transport Model**

| Development Test Scenario | Housing Option | Employment Option | Employment Option | 2007 - 2026      |                | Spatial Focus of Housing Options |
|---------------------------|----------------|-------------------|-------------------|------------------|----------------|----------------------------------|
|                           |                |                   |                   | Total Households | Net Total Jobs |                                  |
| Do Minimum                | Do Minimum     | Do Minimum        | Do Minimum        | 2500             | 8653           | -                                |
| Option 1a                 | Option 1a      | Option 1a         | Option 1a         | 7000             | 17274          | North-West                       |
| Option 1b                 | Option 1b      | Option 1b         | Option 1b         | 7000             | 17274          | North-East                       |
| Option 1c                 | Option 1c      | Option 1c         | Option 1c         | 7000             | 17274          | South-East                       |

Figure 2.1 – Land Use Do Minimum

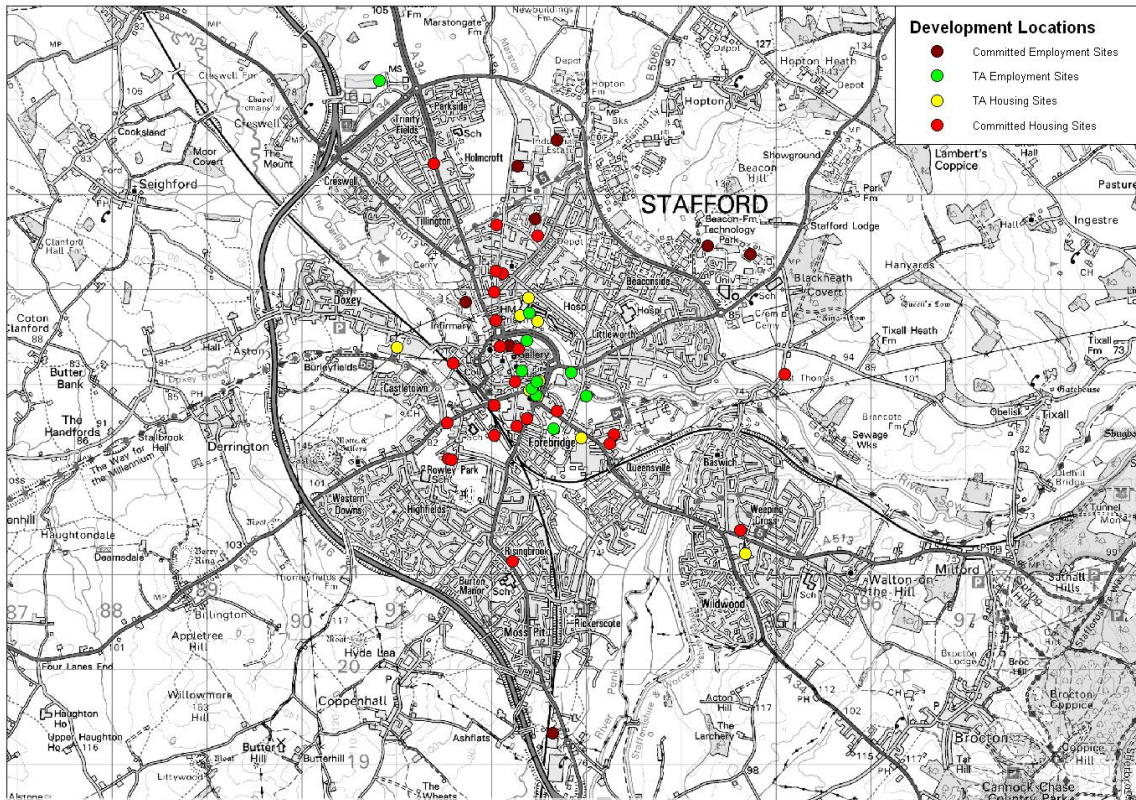


Figure 2.2 – Land Use Option 1a

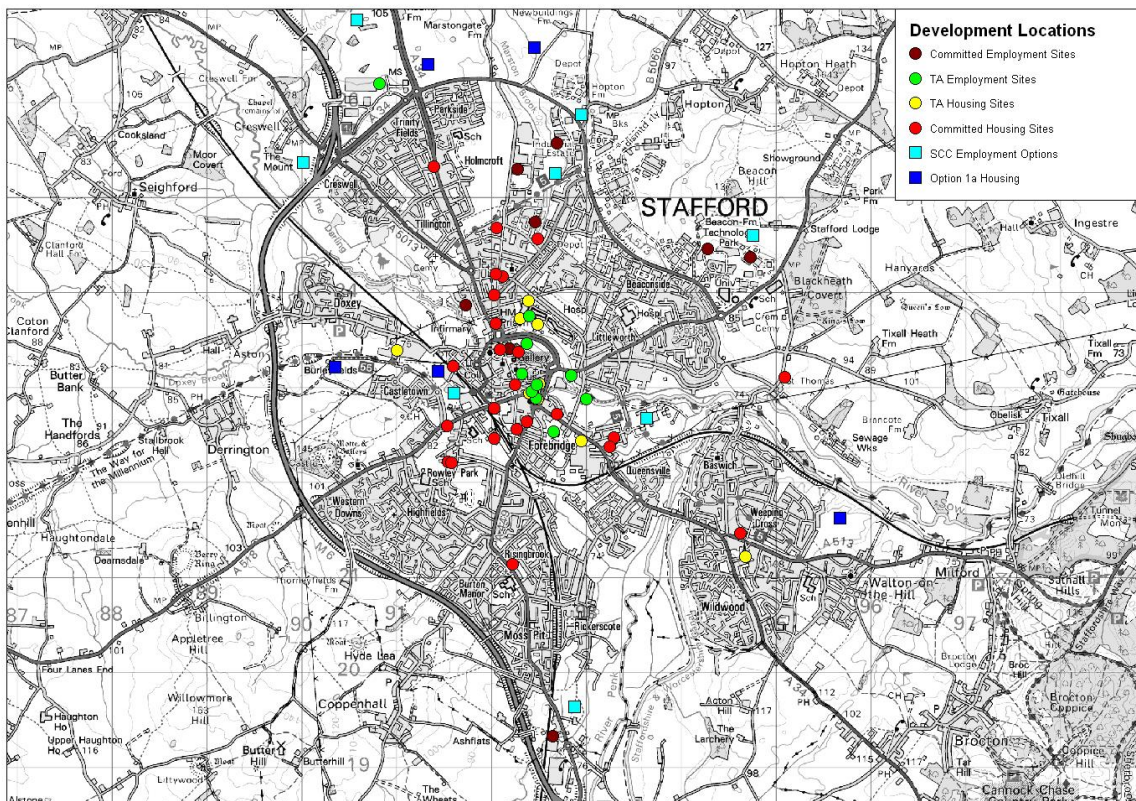


Figure 2.3 – Land Use Option 1b

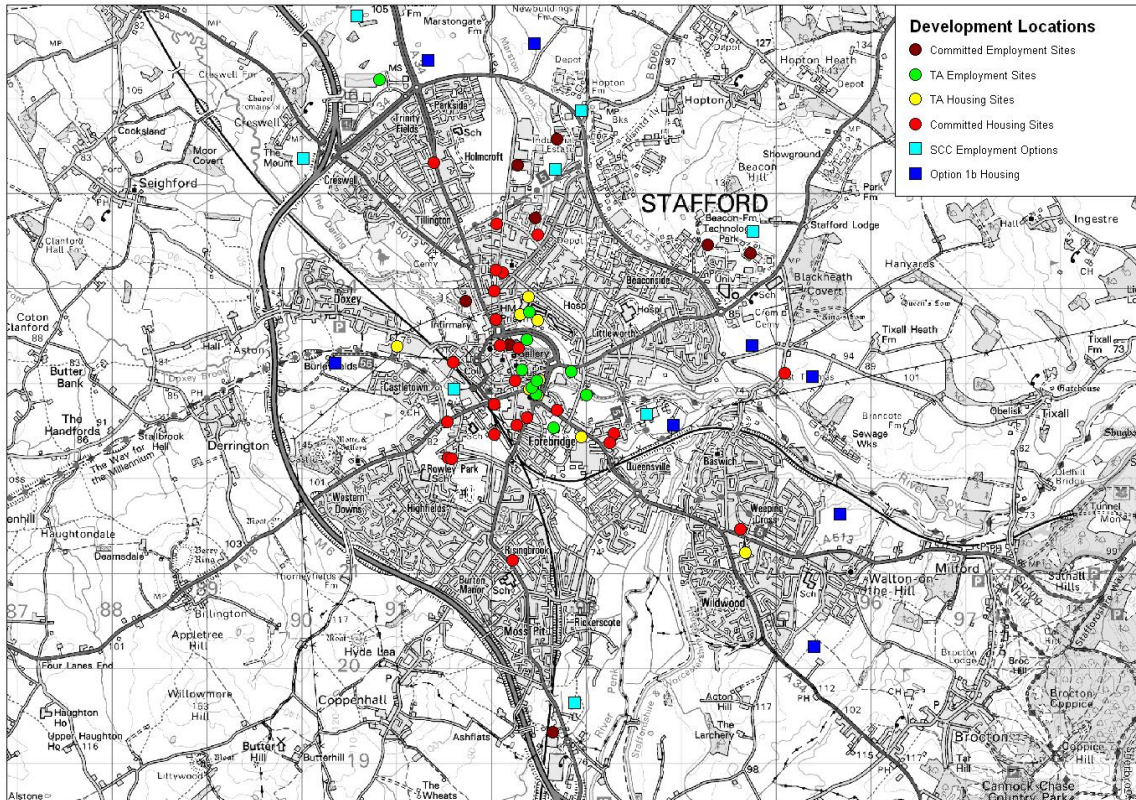
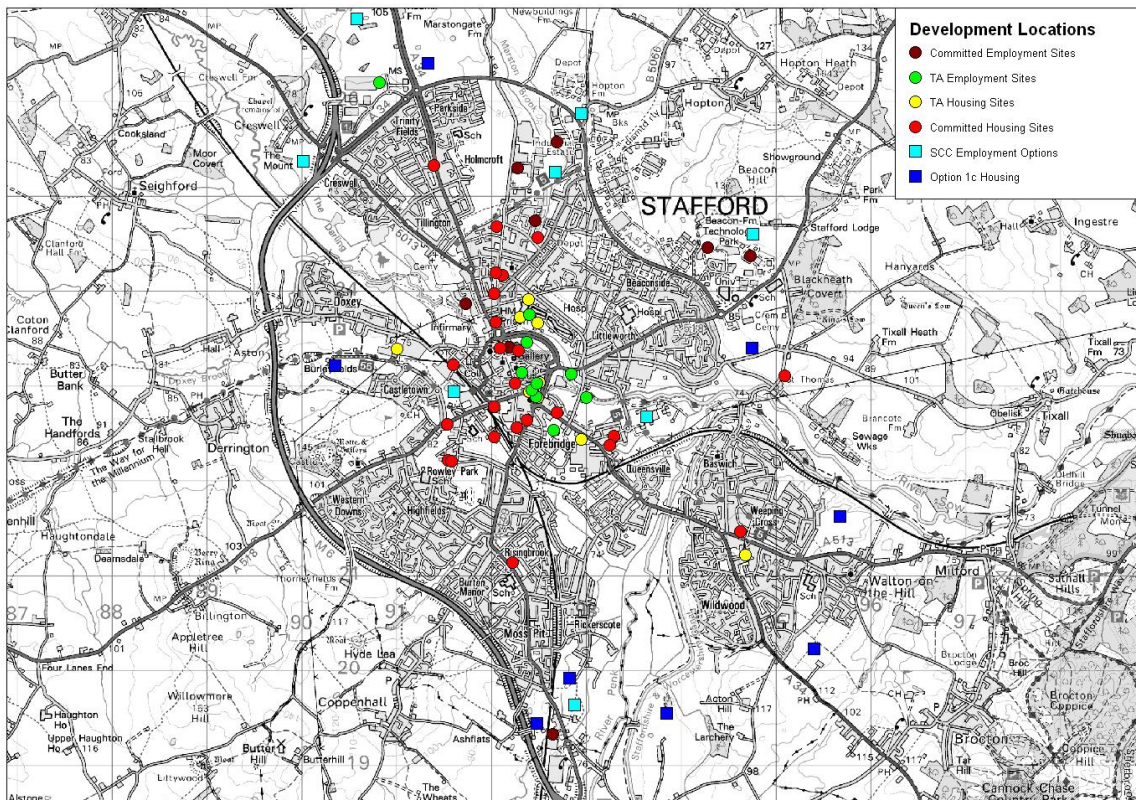


Figure 2.4 – Land Use Option 1c



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## 3. Model Assumptions

- 3.1 The development of the forecast models used in the initial assessment of the land use options has been detailed in the 'Stafford Transport Model – Forecasting Report' (the **Forecasting Report**) and may be summarised as follows:

### Model years

- 3.2 Forecast models have been developed for 2026 AM and PM peak hours. This future year has been determined in conjunction with the scenarios set out in the Regional Spatial Strategy (RSS) which forms the basis for this study. The Regional Spatial Strategy identifies Stafford as a Local Regeneration Area and considers three levels of house building in the town leading up to 2026.

### Do Minimum Networks

- 3.3 A Do Minimum network has been developed and has incorporated proposed schemes as defined in the following:

- Stafford Urban Area Transport Model Study; and
- Stafford Town Centre Traffic Management Measures.

- 3.4 Full details of each scheme are provided in the '**Forecasting Report**'.

### Forecast Demand Matrices

- 3.5 Forecast demand matrices have been developed for each of the four initial land use options outlined in Section 2. These have accounted for the following:

- Development type and gross floor areas as specified by SCC;
- Household densities of 40 units per Hectare;
- Development vehicle trip rates, as agreed with the Highways Agency and SCC;
- Light vehicle trip distributions based on the 2001 Journey to Work Census data;
- Heavy vehicle trip distribution has been based on existing heavy vehicle movements across the study area;
- Consideration for trips between new developments is made to ensure that double counting is removed. This process is discussed in detail within the '**Forecasting Report**'; and
- Overall matrix growth constrained to TEMPRO growth factors, adjusted to account for the forecast levels of household and job growth within the study area for each of the four land use options.

- 3.6 Based on this the overall matrix totals for the Base Year and 2026 land use options are as shown in Table 3.1.

Table 3.1 – Land Use Options Trip Matrix Totals

| Year | Option     | AM Peak | PM Peak |
|------|------------|---------|---------|
| 2007 | Base Year  | 35888   | 37572   |
| 2026 | Do Minimum | 45908   | 49232   |
|      | Option 1a  | 48452   | 52288   |
|      | Option 1b  | 48452   | 52288   |
|      | Option 1c  | 48452   | 52288   |

- 3.7 Overall, Options 1a, 1b and 1c are identical in terms of matrix totals and represent the maximum growth scenarios. We would expect this given that they each contain the same number of new households and jobs.

## Forecast Assignments

- 3.8 As demand for the road network increases over time, so does the level of congestion. This increase in journey time for trips can result in various responses including:
- Decide to continue to travel;
  - Re-schedule the journey (to a different time period, perhaps when it is less congested);
  - Mode shift (e.g. car to bus etc); and,
  - Decide to no longer travel (suppression).
- 3.9 As a result, an elasticity approach has been adopted. This enables these responses to be accounted for in the future year assignment and reduces the potential for unrealistic growth to occur in a congested network. Details of this approach are outlined in the '**Forecasting Report**'.
- 3.10 It is noted that as this response reflects individual's responses to increased congestion over time, no elasticity is allowed to those users of the new developments as these will be new trips.
- 3.11 Overall the model matrix totals have been reduced by a maximum of 3.2% in 2026 as a result of the elasticity effects of increased congestion. Further details are presented in the forecasting report.



## 4. Performance Indicators

- 4.1 A key stage in the Stafford Transport Model is the definition of the preferred land use option. At present some four key options have been defined and modelled as outlined in Sections 2 and 3.
- 4.2 In determining the preferred option, an initial assessment has been undertaken of the key performance indicators for each. This assessment focuses on the 2026 forecast year assignments to evaluate performance.
- 4.3 The assessment of the options has considered the appropriateness of each against a series of criteria. In developing this criteria it is recognised that the Partnership for Growth and Government offer the following guidelines for areas in growth as outlined in the DCLG Advice - Annex C, namely:
- Exploit existing public transport networks in determining the most sustainable locations for growth;
  - Minimise any increase in long-distance commuting by the appropriate alignment of housing and employment opportunities;
  - Ensure that the design and location of new developments enables access to employment opportunities and key services by bicycle, walking and public transport; and,
  - Note that the Highways Agency is required to protect the service levels on the strategic road network and may need to introduce restraints on access to that network.
- 4.4 As a result, the assessment of the options has concentrated on the merits of each option against the key issues for the region. These issues have been grouped into the following objectives to address the DCLG guidelines outlined above:
- Impact on all users;
  - Impact on strategic routes;
  - New development trips;
  - Network impacts;
  - Environmental impacts;
  - Access to existing public transport; and,
  - Access to non motorised modes.
- 4.5 These criteria have been further split into 18 local sub objectives to provide a comprehensive assessment of the options. The overall Key Performance Indicators (KPIs) are shown in Table 4.1.
- 4.6 The assessment of the four land use options against the KPIs is summarised in the following section.

Table 4.1 – Key Performance Criteria

| Objective                           | Local Sub Objective  |
|-------------------------------------|--|
| Impact on all users                 | Vehicle Hours  |
|                                     | Vehicle Kilometres   |
|                                     | Average Speed  |
|                                     | Average vehicle distance per trip                          |
|                                     | Demand   |
| Impact on strategic routes          | Change in Flow on the M6                                   |
| New Development Trips               | Development Trip Vehicle Hours                             |
|                                     | Development Trip Vehicle Kilometres                        |
|                                     | Development Trip Average Speeds                            |
|                                     | Development Trip average trip length                       |
|                                     | Development Demand   |
| Network Impacts                     | Junctions  |
|                                     | Links  |
| Environmental Issues                | Impact on CO2 emissions                                    |
|                                     | Impact on NOX emissions                                    |
| Access to Existing Public Transport | Total Number of existing services passing the developments |
|                                     | Direct access to Rail                                      |
| Access to non motorised modes       | Access to national cycle network                           |

## 5. Initial Option Assessment

- 5.1 This section outlines the assessment of the Key Performance Indicators (KPIs) and the comparison of these for each land use option.
- 5.2 For all of the objectives outlined in Section 4, the performance of each of the final options have been compared against these criteria, and the options subsequently ranked between 1 to 4, with 4 being the worst, according to how they compared against one another.
- 5.3 The rankings were reviewed to allow options to be, for example, second-equal, if the differences between two options were insignificant.
- 5.4 Appendix B – Detailed Evaluation of Options contains the detailed qualitative and quantitative information used for the rankings, and shows how the options were ranked for each of the 18 local sub-objectives. The methodology used to rank the options against each objective is also described.
- 5.5 A summary of each of the sub objectives is provided in Table 5.1. We should expect that the Do Minimum scenario will score best on most objectives as the Do Minimum scenario considers only 2500 new houses and 8653 new jobs instead of the 7000 new houses and 17274 new jobs provided by options 1a, 1b and 1c. The network is the same for all options and no improvements are included in any of the options. Therefore, during the analysis, it shall be assumed that the Do Minimum performed best unless stated otherwise. With this in mind the key points to note are as follows:

### Impact on All Users

- 5.6 The assessment of the impacts on all users has noted the following:
- The number of vehicle hours in a model is the sum of trip times for all trips that occur in the model. Therefore, if you assign the same demand to two networks, the network with the lower vehicle hours is the one that, on average, allows users to complete their trips in less time. Excluding the Do Minimum, Option 1a provides the lowest overall vehicle hours while Option 1b performs the weakest. There is little fluctuation between the options however as the AM and PM peak hour totals span just 251 hours from the lowest to the highest. The greatest difference is a 3% increase from Do Minimum to Option 1c PM. The Do Minimum scores significantly better due to the much lower additional jobs/housing;
  - Overall average speeds give an indication of how well the network keeps traffic moving on the network. If the average speed is increased without providing more capacity on the road (i.e. new roads etc) then this indicates that the network is coping with the demand better and that junctions are performing well. There is minimal variance between the options for average speed, ranging from 54.7kph to 60.2kph including the Do Minimum. The average speed across peak periods is only split by 0.3kph when comparing Options 1a, 1b and 1c, thus demonstrating how closely they all perform;
  - The trip length indicator shows how average journey length will change in response to variations in the size and location of new development, but also how it changes in response to congestion within the model. Peripheral development locations will cause journey lengths to increase but greater congestion will have the effect of reducing journey lengths. The Do Minimum performs worst on the average trip length with an average, across peak period, trip length of 17.9km. The three remaining options all score equally with an average cross peak period trip length of 17.4km; and
  - Overall, the level of development demand is consistent with the level of household and employment provided in each option. As a result Options 1a, 1b and 1c cannot be separated as each induces similar demand on the network.

Table 5.1 – Option Evaluation Summary Table

| Objective  | Local Sub Objective   | Potential Options |           |           |           |
|--|---|-------------------|-----------|-----------|-----------|
|  |   | Do Minimum        | Option 1a | Option 1b | Option 1c |
| Impact on all users                                      | Vehicle Hours   | 1                 | 2         | 4         | 3         |
|  | Vehicle Kilometres  | 1                 | 2         | 3         | 4         |
|  | Average Speed   | 1                 | 2         | 4         | 3         |
|  | Average vehicle distance per trip   | 4                 | 1         | 1         | 1         |
|  | Demand  | 1                 | 3         | 3         | 3         |
| Impact on strategic routes                               | Change in Flow on the M6 Motorway   | 1                 | 2         | 4         | 3         |
| New Development Trips                                    | Development Trip Vehicle Hours  | 1                 | 2         | 3         | 4         |
|  | Development Trip Vehicle Kilometres   | 1                 | 2         | 4         | 3         |
|  | Development Trip Average Speeds   | 1                 | 4         | 2         | 3         |
|  | Development Trip average trip length  | 4                 | 1         | 3         | 2         |
|  | Development Demand  | 1                 | 3         | 3         | 3         |
| Network Impacts  | Junctions   | 1                 | 3         | 4         | 2         |
|  | Links   | 1                 | 3         | 4         | 2         |
| Environmental Issues                                     | Impact on CO2 emissions   | 1                 | 3         | 3         | 3         |
|  | Impact on NOX emissions   | 1                 | 3         | 3         | 3         |
| Access to Existing Public Transport                      | Developments with access to bus network   | 1                 | 2.5       | 2.5       | 4         |
|  | Direct access to Rail   | 1                 | 1         | 1         | 1         |
| Access to non motorised modes                            | Access to national cycle network  | 1                 | 1         | 1         | 1         |
|  | Percentage of development land with access to the town centre within 15 minutes | 1                 | 2         | 3         | 4         |
| Effects of large developments                            |   | 1                 | 2.5       | 2.5       | 4         |
| <b>Overall Average Ranking (Assuming Even Weighting)</b> |   | <b>26</b>         | <b>45</b> | <b>58</b> | <b>56</b> |

Key: 1 = best, 4 =worst

## Impact on Strategic Routes

- 5.7 The assessment of the changes in trips on the M6 around Stafford has shown the following:
- On the M6 North of Stafford, all three of the Options perform better than the Do Minimum, i.e. it has less traffic with those options. Options 1a, 1b and 1c perform similarly for this section of the M6;
  - The M6 through Stafford - between junctions 13 and 14 – delivers the expected result that the Options perform less favourably than the Do Minimum. Option 1a performs best with Option 1b worst on this section of road. This is likely to be due to the location of the housing developments. In Option 1b the housing is centrally located to the east of Stafford. Trips originating or terminating at these housing developments effectively deter trips into rerouting on to the motorway. Specifically, those wishing to make north-south (or vice versa) movements through Stafford find it easier to use the motorway with the additional housing development traffic on the network;
  - For the M6 south of Stafford, the Do Minimum, Option 1b and Option 1c scenarios all perform similarly for this southern section of the M6. Option 1a scores least favourably though it should be mentioned that the variability between all four scenarios is noticeably low; and
  - The overall scoring of the M6 flow indicator is derived by considering all three sections of road together, summing these to provide a means for comparison. As we would expect, the Do Minimum performs best overall, but it should be noted that in general none of the options performed poorly in relation. Option 1a was the best of the high demand options with Option 1b the worst performing.
- 5.8 It appears that the growth of traffic on the M6 does not cause immediate problems to the M6 junctions 13 and 14 as their volume over capacity ratio is still significantly below 85%. It is however, the 3 lane M6 itself that exceeds 85% volume over capacity for all four scenarios suggesting that congestion issues will arise regardless of the development in Stafford.

## Impacts on New Development Trips

- 5.9 The assessment of impacts on new development trips has shown that:
- Similarly to the 'all users' assessment, the Do Minimum performs best for all indicators except average trip length. This is expected due to this being a low growth option compared to the others;
  - Option 1a is the strongest of the high growth options providing the lowest vehicle hours, vehicle kilometres and shortest average trip length. Options 1b and 1c score similarly to each other with Option 1b being strong on vehicle speeds and Option 1c strong on trip length. Option 1a tends to locate development closer to the town centre which contributes to its better performance on these indicators; and
  - Due to the development demand being equal for Options 1a, 1b and 1c they have each been scored 3 as they cannot be separated.

## Network Impacts

- 5.10 An assessment has been undertaken of the overall network impacts in the key study area. These have considered the following:
- Average junction stress – where the volume to capacity (V/C) ratio is >85%; and
  - Average link stress on the approach to each junction – where the volume to capacity (V/C) ratio is >85%

- 5.11 A V/C ratio has been used as the criteria for this indicator as it is recognised that where V/C increases above 85% then the link or junction is assumed to be at capacity and hence any additional flow may cause increased delays and queuing (i.e. over capacity).
- 5.12 Diagrams showing links >85% within the key simulation network for each option and time period are provided in Appendix C. In addition, average vehicle queue length plots are also presented to identify potential locations of excessive queuing and blocking back in the highway network.
- 5.13 This indicator has highlighted the following points:
- Predictably, the Do Minimum has few V/C problems as there is only relatively small growth;
  - Option 1a, 1b and 1c are directly comparable due to their identical development growths. Option 1c performs slightly better than the others, but the difference between the options is quite small, particularly in the AM peak where there appears to be much fluctuation from one scenario to another;
  - There is some inconsistency between the impact on the Network Impacts and the Impact on All Users and on New Development Trips. Option 1a has the best results across the whole model but Option 1c has the best results in terms of links and junctions. The explanation for this is that Option 1a has localised impacts that have more of an impact on certain sensitive links and junctions, but its overall impact is superior to Option 1c.
  - Option 1b is the least competitive option. However, all options indicate that some remedial work may be necessary in conjunction with developments.

## Environment

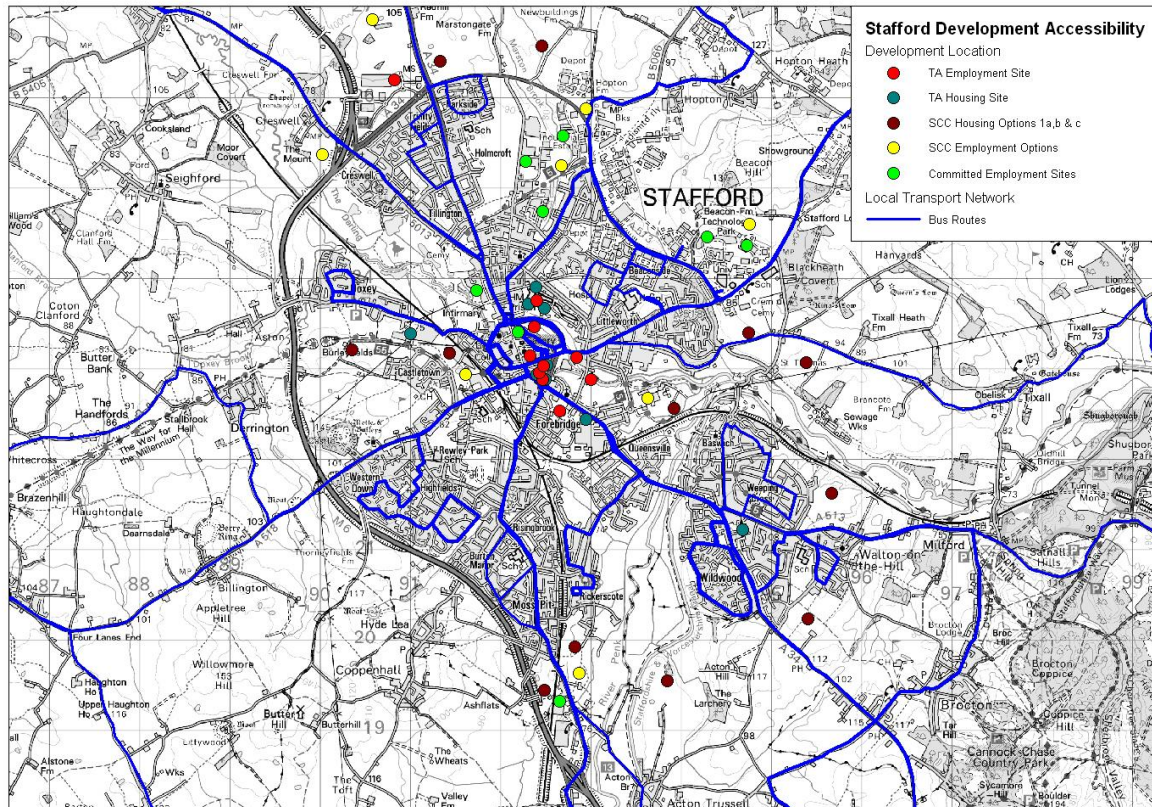
- 5.14 A review of the environmental indicators extracted from the SATURN model runs has been undertaken. It is recognised that SATURN provides only a simplified emissions model and hence the validity of these results should be treated in this light. The results do, however, provide a like-for-like comparison of the options and hence the results have highlighted:
- For both the Carbon Dioxide and Nitrogen Oxide levels the model demonstrates a direct correlation between demand and pollution. The Do Minimum is strongest due to its lower demand and the Options are similar to each other with proportionately heavier pollution; and
  - The differences between Options 1a, 1b and 1c are so small that they are scored equally.

## Access to Public Transport

- 5.15 A diagram of the developments from all scenarios with the bus routes is shown in Figure 5.1.
- 5.16 It is considered reasonable that patrons walk up to 400 metres to a bus stop. With this in mind, a diagram for each option showing an indicative area around the central point of each development that a patron could walk to take a bus is shown in Appendix D.
- 5.17 The diagrams in Appendix D have been used as evidence to rank the options with regards to bus access. It is recognised however that this indicator does not consider the frequency of bus services or the location of bus stops and hence should be considered in this light.
- 5.18 The results of this methodology highlight the following:
- The land use option that has the best access to the bus network is the Do Minimum. However, the best of the large growth scenarios are Options 1a and 1b; and
  - The main reason for Option 1c performing the least favourably is due to the SCC Housing Site SF8. This large site (2,000 dwellings) is particularly isolated in the south-east of Stafford with little access arrangements known at this time.
- 5.19 The results of the rail access assessment were:

- The rail station in Stafford is centrally located and so 14 bus routes serve the station directly. However, due to its central location it is noted that any of the current bus routes could be combined with a short walk to reach the rail station. For this reason, all four options are scored equal for access to rail. It is noted that in all cases the introduction of a new bus service to access a specific development site could change these results and hence could be considered as a condition.

Figure 5.1 – Access to Public Transport Networks



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## Access to Non Motorised Modes

5.20 This indicator considers what proportion of land use can access the town centre within 15 minutes through cycling. This assumes a cycle speed of 16kph and that cycling distance is 1.3 times the 'crow-fly' distances. Accession, upon the DfT's guidance, uses the factor 1.2 to move from 'crow-fly' distance to actual travelling distance between two points. Based on our experience the factor 1.3 is chosen as an adjusted version of the DfT's recommended walking distance factor. The adjustment is made based on the assumption that cyclists are less likely to be able to take as many shortcuts as people travelling on foot and so will travel further on average. This indicator has highlighted the following;

- The Do Minimum provides the best access to the city centre from developments with 89% of developments within a 15 minute cycle of the centre; and
- Of the high growth options, Option 1a performs the best providing access to the centre for 78% of developments. Option 1c performs least favourably with 72% of developments able to access the centre.

5.21 The second cycle indicator is access to the national cycle network. Due to the spatial nature of the cycle routes, all options will provide access to the cycle network for a high number of sites. In fact,

due to the comprehensive cycle access shown in the Staffordshire County Council urban map all options have been assessed as equal for access by cycle.

## Effects of Key Developments

- 5.22 This measure shall consider the localised impact of new large developments installed in options 1a, 1b and 1c compared to Do Minimum. Given that the employment options sites are identical for all three options, only network impacts related to the housing options sites shall be considered for comparison unless housing and employment side-by-side cause a notable impact.
- 5.23 The Beaconside/Stone Road housing development adds additional stress to the already stressed A34/A513 roundabout to the north of Stafford. This development is in all three Options but not in the do minimum. The volume over capacity (V/C) percent at the junction in the Do Minimum is 91%. This rises to between 99% and 101% over the three options that include this development.
- 5.24 Option 1c adds three new housing developments to the south of Stafford, all loading off the A449 Moss Pit road that runs from M6 Junction 13 to Stafford town centre. This creates extra stress on this road that manifests itself in an increase of junction V/C along this corridor. The V/C of the junctions on this corridor is between 40% and 50% in the Do Minimum rising to between 60% and 70% in Option 1c. While this still doesn't put the V/C over the 85% level at which the junction begins to fail, it does result in a substantial increase in stress.
- 5.25 In general, the network appears to cope well with the introduction of large developments on a local level. The more notable impacts are seen on a strategic level as demonstrated by the other indicators.
- 5.26 The Do Minimum scores best for this measure but has fewer developments. Option 1a and 1b create few localised issues around the housing developments and thus score identically. Option 1c however, due to causing significant V/C rises on the key route from the M6 to the town centre, scores least favourably. However, due to the use of SATURN for this analysis the micro elements of localised issues are not explored thoroughly and so these results are only indicative.

## Weighted Comparison of Options

- 5.27 Table 5.1 combines the results of each indicator to show an overall ranking for the Do Minimum and Growth Options. As already stated, the Do Minimum is clearly the best performing, purely because the level of development and, therefore, the transport impact is significantly lower than the other options. To achieve a better comparison a weighting has been applied to the results to take account of the greater level of development. If the original option rankings are weighted by the number of new jobs and households included in the scenario the following scoring is given.

Table 5.2 – Weighted Option Ranking

|   | Do Minimum    | Option 1a     | Option 1b     | Option 1c     |
|---|---------------|---------------|---------------|---------------|
| <b>Overall Average Ranking (Assuming Even Weighting)</b>  | <b>26</b>     | <b>45</b>     | <b>58</b>     | <b>56</b>     |
| <b>Weighted by additional houses plus additional jobs</b> | <b>0.0023</b> | <b>0.0019</b> | <b>0.0024</b> | <b>0.0023</b> |
| <b>Ranking (based on weighting)</b>                       | <b>2.5</b>    | <b>1</b>      | <b>4</b>      | <b>2.5</b>    |

- 5.28 The weighted ranking shows that, per household and job, Option 1a is the preferred option. To put it another way, the most efficient way of increasing households and jobs in Stafford is to follow Option 1a. Option 1b scores the least favourably of the scenarios.



## 6. Summary

6.1 Overall this assessment has highlighted the impacts of the four development options on the key indicators outlined in section 4. The indicators assessed within this report are based on those designed and developed by the Partnership for Growth and Governments. The indicators are defined in the DCLG Advice - Annex C: Conditions of Partnership for Growth. The guidelines encourage development to:

- Exploit existing public transport networks in determining the most sustainable locations for growth;
- Minimise any increase in long-distance commuting by the appropriate alignment of housing and employment opportunities;
- Ensure that the design and location of new developments enables access to employment opportunities and key services by bicycle, walking and public transport; and
- Note that the Highways Agency is required to protect the service levels on the strategic road network and may need to introduce restraints on access to that network.

6.2 Overall it is considered that the indicators assessed within this report have highlighted that as jobs and households increase between the options the level of impact on the overall network increases accordingly. Therefore, it is easy to conclude that the Do Minimum option will have the least impact on the transport network. However, it is worth considering that if growth is desired, Option 1a provides the best growth to adverse reaction ratio; it fosters a lot of growth in the most sustainable manner.

6.3 The key results compared with the DCLG advice highlights the following:

### **Exploit existing public transport networks in determining the most sustainable locations for growth:**

- The Do Minimum developments have the best access to the bus network if considering those developments within a 400m walk of a bus route. However, the Do Minimum developments are contained within all the other options and so of the high growth options the development sites in Options 1a and 1b are the best connected to the bus network;
- Option 1c has the worst access to the bus network. This is largely due to development SF8 in the south-east of Stafford which is currently without access arrangements. Remedial work through redesigning the bus routes to incorporate this site would make this scenario competitive with the others; and
- At present all bus routes go to the town centre and thus within walking distance of the train station which is centrally located. Specifically, some 14 services go directly to the train station. Consequently options are seen as equal unless bus schedules are changed between scenarios.

### **Minimise any increase in long-distance commuting by the appropriate alignment of housing and employment opportunities:**

- Options 1a, 1b and 1c all show a reduction of average journey distance in comparison to the Do Minimum. This is due to the increased employment and housing opportunities inside Stafford itself meaning there is less need for long-distance commuting, but is also related to the impact of increased levels of congestion having a suppressing effect on trip making. The journey times for all of the options are higher than the Do Minimum suggesting with a corresponding increase in congestion; and

- Opposing this improvement in journey distance is the environmental effect. All of the options generate significantly more CO<sub>2</sub> and NO<sub>x</sub> than the Do Minimum due to the additional trips in Stafford;

**Ensure that the design and location of new developments enables access to employment opportunities and key services by bicycle, walking and public transport:**

- The Options contain all the Do Minimum developments plus additional developments and so Option 1a, which provides 78% of its developments with cycling access to the town centre, is very competitive for a high growth option. In fact, it is the best of the high growth options that range from 72-78% cycle access to the town centre.

**Note that the Highways Agency is required to protect the service levels on the strategic road network and may need to introduce restraints on access to that network:**

- Traffic flows on the M6 are adversely affected in the high growth scenarios but not severely;
- As expected, the largest growth in traffic is seen between M6 Junction 13 and 14 (i.e. through Stafford); and
- Traffic from the North via the M6 actually decreases in the high growth options. This is likely to be due to more housing and jobs being inside of Stafford meaning that less people have to commute to/from Stafford.

6.4 Based on these results the following next stages are proposed:

- Submission of the Initial Option Report to SCC;
- Discussions and presentation of findings;
- Agreement of preferred Option;
- Detailed assessment of preferred Option; and
- Assessment of the higher growth Options 2 and 3 of 10,000 and 13,000 dwellings.

## A.1 Appendix A – Development Information

- A.1.1 Many of the developments in the land use options are consistent across the four scenarios. Specifically, all of the options contain the Do Minimum developments. Therefore for brevity, Table A1.1 contains the Do Minimum developments, while
- A.1.2 Table A1.2 to Table A1.4 detail just the additional development information for the three land use Options; A, B and C respectively.

Table A1.1 – Do Minimum Developments

| Group                      | Development Name                               | Site ID  | Dev Type | Dev Size (Units) | Dev Size (Floor Area) | %HGVs | Dev Zone Number | 2007 | 2026 |
|----------------------------|--|----------|----------|------------------|-----------------------|-------|-----------------|------|------|
| Committed TA Sites         | Former Riverside Recreation Site (A)           | TA1      | Industry | -                | 1.3                   | 3%    | 2001            | 0%   | 100% |
|                            | Former Riverside Recreation Site (A)           | TA1      | Housing  | 105              | -                     | 1%    | 2101            | 0%   | 100% |
|                            | Former Riverside Recreation Site (B)           | TA1      | Industry | -                | 1.9                   | 2%    | 2002            | 0%   | 100% |
|                            | Former Riverside Recreation Site (B)           | TA1      | Housing  | 293              | -                     | 1%    | 2102            | 0%   | 100% |
|                            | Former Riverside Recreation Site (C)           | TA1      | Industry | -                | 0.1                   | 3%    | 2003            | 0%   | 100% |
|                            | Former Riverside Recreation Site (C)           | TA1      | Housing  | 67               | -                     | 1%    | 2103            | 0%   | 100% |
|                            | St Georges A                                   | TA2      | Housing  | 136              | -                     | 1%    | 2104            | 0%   | 100% |
|                            | St Georges Offices                             | TA2      | Industry | -                | 3.6                   | 2%    | 2004            | 0%   | 100% |
|                            | St Georges B                                   | TA2      | Housing  | 175              | -                     | 1%    | 2105            | 0%   | 100% |
|                            | Crooked Bridge Boiler House                    | TA8      | Housing  | 173              | -                     | 1%    | 2106            | 0%   | 100% |
|                            | Lammascote Road Leisure Centre                 | TA3      | Industry | -                | 0.6                   | 3%    | 2005            | 0%   | 100% |
|                            | Former Universal Grinding Wheel, Doxey Rd      | TA4      | Housing  | 150              | -                     | 1%    | 2107            | 0%   | 100% |
|                            | Former Staffordshire Police Headquarters       | TA5      | Housing  | 80               | -                     | 1%    | 2108            | 0%   | 100% |
|                            | Prime Point 14, J14 M6                         | TA6      | Industry | -                | 1.7                   | 5%    | 2006            | 0%   | 100% |
|                            | GEC A34 Lichfield Road                         | TA7      | Industry | -                | 0.7                   | 2%    | 2007            | 0%   | 100% |
|                            | GEC A34 Lichfield Road                         | TA7      | Housing  | 181              | -                     | 1%    | 2109            | 0%   | 100% |
|                            | Kingsmead / North Walls                        | TA8      | Industry | -                | 2.3                   | 3%    | 2008            | 0%   | 100% |
|                            | Kingsmead / North Walls                        | TA8      | Housing  | 37               | -                     | 1%    | 2110            | 0%   | 100% |
|                            | Tipping Street                                 | TA9      | Industry | -                | 1.8                   | 2%    | 2009            | 0%   | 100% |
|                            | Friars Terrace                                 | TA10     | Housing  | 51               | -                     | 1%    | 2111            | 0%   | 100% |
| Committed Employment Sites | Tollgate Business Park                         | CE01     | Industry | -                | 3.1                   | 10%   | 2018            | 0%   | 100% |
|                            | Staffordshire Technology Park                  | CE02     | Industry | -                | 0.2                   | 2%    | 2019            | 0%   | 100% |
|                            | Greyfriars Ind Est                             | CE02     | Industry | -                | 0.2                   | 2%    | 2020            | 0%   | 100% |
|                            | Land at Beacon Business Park                   | CE03     | Industry | -                | 0.2                   | 40%   | 2021            | 0%   | 100% |
|                            | Moss Pit                                       | CE04     | Industry | -                | 0.3                   | 15%   | 2022            | 0%   | 100% |
|                            | Common Road Ind Est                            | CE05     | Industry | -                | 0.6                   | 10%   | 2023            | 0%   | 100% |
|                            | Astonfields Ind Est                            | CE06     | Industry | -                | 0.1                   | 15%   | 2024            | 0%   | 100% |
| 17 Salter St               | CE07   | Industry | -        | 0.0              | 2%                    | 2025  | 0%              | 100% |      |
| Committed Housing Sites    | Brunswick Terrace                              | CD01     | Housing  | 59               | -                     | 1%    | 2124            | 0%   | 100% |
|                            | Derelict Land, Foregate Street                 | CD03     | Housing  | 42               | -                     | 1%    | 2126            | 0%   | 100% |
|                            | The Former Eagle Inn & 14/14A Newport Road     | CD04     | Housing  | 32               | -                     | 1%    | 2127            | 0%   | 100% |
|                            | Land At Castle Wharf/Castle View/Castle Street | CD05     | Housing  | 24               | -                     | 1%    | 2128            | 0%   | 100% |
|                            | 9 - 10 Salter Street                           | CD06     | Housing  | 21               | -                     | 1%    | 2129            | 0%   | 100% |
|                            | Site Off Mill Bank                             | CD07     | Housing  | 20               | -                     | 1%    | 2130            | 0%   | 100% |
|                            | Westgate, Bellasis Street                      | CD08     | Housing  | 18               | -                     | 1%    | 2131            | 0%   | 100% |
|                            | 88 Wolverhampton Road, Forebridge              | CD09     | Housing  | 18               | -                     | 1%    | 2132            | 0%   | 100% |
|                            | 24 St Leonards Avenue, Queensville             | CD10     | Housing  | 15               | -                     | 1%    | 2133            | 0%   | 100% |
|                            | The Former Bed Centre, Rowley Street           | CD11     | Housing  | 15               | -                     | 1%    | 2134            | 0%   | 100% |
|                            | Westhorpe And The Laurels, Rowley Avenue       | CD12     | Housing  | 12               | -                     | 1%    | 2135            | 0%   | 100% |
|                            | 16 & 17 Lichfield Road                         | CD13     | Housing  | 12               | -                     | 1%    | 2136            | 0%   | 100% |
|                            | 11-11A Princes Street                          | CD14     | Housing  | 12               | -                     | 1%    | 2137            | 0%   | 100% |
|                            | Land At Albert Terrace                         | CD15     | Housing  | 11               | -                     | 1%    | 2138            | 0%   | 100% |
|                            | St Thomas Priory                               | CD16     | Housing  | 25               | -                     | 1%    | 2139            | 60%  | 100% |
|                            | 18 - 20A Browning Street                       | CD17     | Housing  | 10               | -                     | 1%    | 2140            | 0%   | 100% |
|                            | Land To Rear Of 7,9,11,13,15 Weeping Cross     | CD18     | Housing  | 9                | -                     | 1%    | 2141            | 0%   | 100% |
|                            | North Stafford Garage, Stone Road              | CD19     | Housing  | 8                | -                     | 1%    | 2142            | 0%   | 100% |
|                            | The Hawthorns, 27 Newport Road                 | CD20     | Housing  | 6                | -                     | 1%    | 2143            | 0%   | 100% |
|                            | The Royal Oak, Rising Brook                    | CD21     | Housing  | 6                | -                     | 1%    | 2144            | 0%   | 100% |
|                            | Former Staff Houses, Rotherwood Drive, Rowley  | CD22     | Housing  | 6                | -                     | 1%    | 2145            | 0%   | 100% |
|                            | Land Between 56 -57 Queensville Avenue         | CD23     | Housing  | 5                | -                     | 1%    | 2146            | 0%   | 100% |
|                            | 176 Sandon Road                                | CD24     | Housing  | 5                | -                     | 1%    | 2147            | 0%   | 100% |

Table A1.2 – Option 1a Developments

| Group                | Development Name            | Site ID | Dev Type | Dev Size (Units) | Dev Size (Floor Area) | %HGVs | Dev Zone Number | 2007 | 2026 |
|----------------------|-----------------------------|---------|----------|------------------|-----------------------|-------|-----------------|------|------|
| SCC Housing sites    | Beaconside / A34 Stone Road | SF1     | Housing  | 800              | -                     | 1%    | 2112            | 0%   | 100% |
|                      | North of Beaconside         | SF2     | Housing  | 1500             | -                     | 1%    | 2113            | 0%   | 100% |
|                      | East of Stockton Lane       | SF6     | Housing  | 100              | -                     | 1%    | 2117            | 0%   | 100% |
|                      | South of Doxey Road         | SF11    | Housing  | 1800             | -                     | 1%    | 2122            | 0%   | 100% |
|                      | North of Castle Street      | SF12    | Housing  | 300              | -                     | 1%    | 2123            | 0%   | 100% |
| SCC Employment sites | East of Beaconside          | SF-a    | Industry | -                | 1.6                   | 10%   | 2010            | 0%   | 100% |
|                      | West of Tollgate Drive      | SF-b    | Industry | -                | 3.6                   | 10%   | 2011            | 0%   | 100% |
|                      | East of Fairway             | SF-d    | Industry | -                | 2.8                   | 10%   | 2013            | 0%   | 100% |
|                      | East of Kingsway            | SF-f    | Industry | -                | 1.6                   | 10%   | 2015            | 0%   | 100% |
|                      | West of Stone Road A34      | SF-h    | Industry | -                | 16.0                  | 10%   | 2017            | 0%   | 100% |

Table A1.3 – Option 1b Developments

| Group                | Development Name            | Site ID | Dev Type | Dev Size (Units) | Dev Size (Floor Area) | %HGVs | Dev Zone Number | 2007 | 2026 |
|----------------------|-----------------------------|---------|----------|------------------|-----------------------|-------|-----------------|------|------|
| SCC Housing sites    | Beaconside / A34 Stone Road | SF1     | Housing  | 300              | -                     | 1%    | 2112            | 0%   | 100% |
|                      | North of Beaconside         | SF2     | Housing  | 1550             | -                     | 1%    | 2113            | 0%   | 100% |
|                      | South of Tixall Road        | SF3     | Housing  | 800              | -                     | 1%    | 2114            | 0%   | 100% |
|                      | West of Baswich Lane        | SF4     | Housing  | 700              | -                     | 1%    | 2115            | 0%   | 100% |
|                      | East of Fairway             | SF5     | Housing  | 350              | -                     | 1%    | 2116            | 0%   | 100% |
|                      | East of Stockton Lane       | SF6     | Housing  | 300              | -                     | 1%    | 2117            | 0%   | 100% |
|                      | East of Cannock Road A34    | SF7     | Housing  | 300              | -                     | 1%    | 2118            | 0%   | 100% |
|                      | South of Doxey Road         | SF11    | Housing  | 200              | -                     | 1%    | 2122            | 0%   | 100% |
| SCC Employment sites | East of Beaconside          | SF-a    | Industry | -                | 1.6                   | 10%   | 2010            | 0%   | 100% |
|                      | West of Tollgate Drive      | SF-b    | Industry | -                | 3.6                   | 10%   | 2011            | 0%   | 100% |
|                      | East of Fairway             | SF-d    | Industry | -                | 2.8                   | 10%   | 2013            | 0%   | 100% |
|                      | East of Kingsway            | SF-f    | Industry | -                | 1.6                   | 10%   | 2015            | 0%   | 100% |
|                      | West of Stone Road A34      | SF-h    | Industry | -                | 16.0                  | 10%   | 2017            | 0%   | 100% |

Table A1.4 – Option 1c Developments

| Group                  | Development Name                         | Site ID            | Dev Type | Dev Size (Units) | Dev Size (Floor Area) | %HGVs | Dev Zone Number | 2007 | 2026 |
|------------------------|--|--------------------|----------|------------------|-----------------------|-------|-----------------|------|------|
| SCC Housing sites      | Beaconside / A34 Stone Road              | SF1                | Housing  | 300              | -                     | 1%    | 2112            | 0%   | 100% |
|                        | West of Baswich Lane                     | SF4                | Housing  | 700              | -                     | 1%    | 2115            | 0%   | 100% |
|                        | East of Stockton Lane                    | SF6                | Housing  | 300              | -                     | 1%    | 2117            | 0%   | 100% |
|                        | East of Cannock Road A34                 | SF7                | Housing  | 300              | -                     | 1%    | 2118            | 0%   | 100% |
|                        | Btwn Cannock Rd A34 and Wolverhampton Rd | SF8                | Housing  | 2000             | -                     | 1%    | 2119            | 0%   | 100% |
|                        | West of Wolverhampton Road A449          | SF9                | Housing  | 300              | -                     | 1%    | 2120            | 0%   | 100% |
|                        | South of School Lane                     | SF10               | Housing  | 400              | -                     | 1%    | 2121            | 0%   | 100% |
|                        | South of Doxey Road                      | SF11               | Housing  | 200              | -                     | 1%    | 2122            | 0%   | 100% |
|                        | SCC Employment sites                     | East of Beaconside | SF-a     | Industry         | -                     | 1.6   | 10%             | 2010 | 0%   |
| West of Tollgate Drive |  | SF-b               | Industry | -                | 3.6                   | 10%   | 2011            | 0%   | 100% |
| East of Fairway        |  | SF-d               | Industry | -                | 2.8                   | 10%   | 2013            | 0%   | 100% |
| East of Kingsway       |  | SF-f               | Industry | -                | 1.6                   | 10%   | 2015            | 0%   | 100% |
| West of Stone Road A34 |  | SF-h               | Industry | -                | 16.0                  | 10%   | 2017            | 0%   | 100% |

## A.2 Appendix B – Detailed Assessment of Options

**Objective:** Impact on All Users

**Sub Objectives:** Various Traffic Indicators

| <b>Methodology</b>                           |  |
|--|--|
| This objective has considered the following: |  |
| <b>Vehicle Hours</b>                         | Total vehicle hours for trips within the model area      |
| <b>Vehicle Kilometres</b>                    | Total vehicle kilometres for trips within the model area |
| <b>Vehicle Speeds</b>                        | The Average speed for trips within the model area        |
| <b>Average Trip Length</b>                   | The Average trip length for trips within the model       |
| <b>Development Demand</b>                    | The total trip demand                                    |

**Results**

|                                 | Do Minimum |        | Option 1a |        | Option 1b |        | Option 1c |        |
|---------------------------------|------------|--------|-----------|--------|-----------|--------|-----------|--------|
|                                 | AM         | PM     | AM        | PM     | AM        | PM     | AM        | PM     |
| <b>Vehicle Hours</b>            | 13607      | 14403  | 14836     | 15650  | 14952     | 15785  | 14919     | 15726  |
| % Change Rel to DM              | -          | -      | 9.0%      | 8.7%   | 9.9%      | 9.6%   | 9.6%      | 9.2%   |
| <b>Vehicle Kilometres</b>       | 818536     | 839575 | 833893    | 862053 | 834693    | 864183 | 836169    | 864895 |
| % Change Rel to DM              | -          | -      | 1.9%      | 2.7%   | 2.0%      | 2.9%   | 2.2%      | 3.0%   |
| <b>Vehicle Speeds (km/hr)</b>   | 60.2       | 58.3   | 56.2      | 55.1   | 55.8      | 54.7   | 56.0      | 55.0   |
| % Change Rel to DM              | -          | -      | -6.6%     | -5.5%  | -7.2%     | -6.1%  | -6.8%     | -5.7%  |
| <b>Average Trip Length (km)</b> | 18.3       | 17.5   | 17.8      | 17.0   | 17.8      | 17.0   | 17.8      | 17.0   |
| % Change Rel to DM              | -          | -      | -2.7%     | -2.7%  | -2.7%     | -2.4%  | -2.5%     | -2.4%  |
| <b>Network Demand</b>           | 44775      | 48084  | 46885     | 50719  | 46914     | 50744  | 46942     | 50734  |
| % Change Rel to DM              | -          | -      | 4.7%      | 5.5%   | 4.8%      | 5.5%   | 4.8%      | 5.5%   |

**Overall Score**

| Objective           | Sub Objective       | Options    |           |           |           |
|---------------------|---------------------|------------|-----------|-----------|-----------|
|                     |                     | Do Minimum | Option 1a | Option 1b | Option 1c |
| Development Impacts | Vehicle Hours       | 1          | 2         | 4         | 3         |
|                     | Vehicle Kilometres  | 1          | 2         | 3         | 4         |
|                     | Vehicle Speeds      | 1          | 2         | 4         | 3         |
|                     | Average Trip Length | 4          | 1         | 1         | 1         |
|                     | Demand              | 1          | 3         | 3         | 3         |

**Objective:** Impact on Strategic Routes

**Sub Objectives:** Flows on the M6

**Methodology**

This assessment has considered the total flows on the M6 around Stafford



**Results**

|                               | Do Minimum |      | Option 1a |       | Option 1b |       | Option 1c |       |
|-------------------------------|------------|------|-----------|-------|-----------|-------|-----------|-------|
|                               | AM         | PM   | AM        | PM    | AM        | PM    | AM        | PM    |
| <b>M6 North of J14</b>        |            |      |           |       |           |       |           |       |
| Northbound                    | 3379       | 3444 | 3316      | 3415  | 3322      | 3413  | 3326      | 3413  |
| Southbound                    | 3296       | 3556 | 3287      | 3483  | 3290      | 3483  | 3277      | 3487  |
| Total                         | 6676       | 7000 | 6604      | 6898  | 6612      | 6896  | 6603      | 6900  |
| % Change Rel DM               | -          | -    | -1.1%     | -1.5% | -1.0%     | -1.5% | -1.1%     | -1.4% |
| <b>M6 Between J13 and J14</b> |            |      |           |       |           |       |           |       |
| Northbound                    | 4046       | 4084 | 4197      | 4133  | 4417      | 4142  | 4300      | 4129  |
| Southbound                    | 3645       | 4202 | 3678      | 4375  | 3614      | 4515  | 3648      | 4394  |
| Total                         | 7691       | 8286 | 7876      | 8509  | 8032      | 8657  | 7948      | 8523  |
| % Change Rel Opt 1            | -          | -    | 2.4%      | 2.7%  | 4.4%      | 4.5%  | 3.3%      | 2.9%  |
| <b>M6 South of J13</b>        |            |      |           |       |           |       |           |       |
| Northbound                    | 3759       | 4148 | 3817      | 4177  | 3712      | 4169  | 3749      | 4181  |
| Southbound                    | 3801       | 4072 | 3848      | 4077  | 3855      | 4022  | 3849      | 4046  |
| Total                         | 7560       | 8220 | 7665      | 8254  | 7566      | 8191  | 7598      | 8227  |
| % Change Rel Opt 1            | -          | -    | 1.4%      | 0.4%  | 0.1%      | -0.4% | 0.5%      | 0.1%  |

**Overall Score**

| Objective        | Sub Objective   | Options    |     |     |     |
|------------------|-----------------|------------|-----|-----|-----|
|                  |                 | Do Minimum | O1a | O1b | O1c |
| Strategic Impact | Flows on the M6 | 1          | 2   | 4   | 3   |



**Objective:** Impacts on Development Users

**Sub Objectives:** Various development Traffic Indicators

| <b>Methodology</b>                           |  |
|--|--|
| This objective has considered the following: |  |
| <b>Vehicle Hours</b>                         | Total vehicle hours for trips to and from the new developments                           |
| <b>Vehicle Kilometres</b>                    | Total vehicle kilometres for trips to and from the new developments                      |
| <b>Vehicle Speeds</b>                        | The Average speed for trips to and from the new developments                             |
| <b>Average Trip Length</b>                   | The Average trip length within the model area for trips to and from the new developments |
| <b>Development Demand</b>                    | The total trip demand to and from the new developments                                   |

**Results**

|                                 | Do Minimum |       | Option 1a |       | Option 1b |       | Option 1c |       |
|---------------------------------|------------|-------|-----------|-------|-----------|-------|-----------|-------|
|                                 | AM         | PM    | AM        | PM    | AM        | PM    | AM        | PM    |
| <b>Vehicle Hours</b>            | 663        | 937   | 1788      | 2094  | 1844      | 2131  | 1844      | 2135  |
| % Change Rel to DM              | -          | -     | 169%      | 123%  | 178%      | 127%  | 178%      | 128%  |
| <b>Vehicle Kilometres</b>       | 29782      | 40665 | 72159     | 85064 | 74562     | 87188 | 74352     | 86890 |
| % Change Rel to DM              | -          | -     | 142%      | 109%  | 150%      | 114%  | 150%      | 114%  |
| <b>Vehicle Speeds (km/hr)</b>   | 44.9       | 43.4  | 40.4      | 40.6  | 40.4      | 40.9  | 40.3      | 40.7  |
| % Change Rel to DM              | -          | -     | -10.1%    | -6.4% | -9.9%     | -5.7% | -10.2%    | -6.2% |
| <b>Average Trip Length (km)</b> | 10.7       | 10.8  | 10.3      | 10.5  | 10.6      | 10.8  | 10.6      | 10.7  |
| % Change Rel to DM              | -          | -     | -4.0%     | -2.5% | -0.8%     | -0.1% | -1.1%     | -0.4% |
| <b>Development Demand</b>       | 2783       | 3777  | 7022      | 8103  | 7022      | 8103  | 7022      | 8103  |
| % Change Rel to DM              | -          | -     | 152%      | 115%  | 152%      | 115%  | 152%      | 115%  |

**Overall Score**

| Objective           | Sub Objective       | Options |     |     |     |
|---------------------|---------------------|---------|-----|-----|-----|
|                     |                     | Do Min  | O1a | O1b | O1c |
| Development Impacts | Vehicle Hours       | 1       | 2   | 3   | 4   |
|                     | Vehicle Kilometres  | 1       | 2   | 4   | 3   |
|                     | Vehicle Speeds      | 1       | 4   | 2   | 3   |
|                     | Average Trip Length | 4       | 1   | 3   | 2   |
|                     | Development Demand  | 1       | 3   | 3   | 3   |



**Objective:** Environment

**Sub Objectives:** CO2 and NOX

**Methodology**

An assessment of the levels of both Carbon Dioxide and Nitrogen Oxide has been undertaken. This has used the direct outputs from the SATURN forecast model assignments and hence the accuracy of these results should be considered in this light.

**Results**

|               | Do Minimum |       | Option 1a |       | Option 1b |       | Option 1c |       |
|---------------|------------|-------|-----------|-------|-----------|-------|-----------|-------|
|               | AM         | PM    | AM        | PM    | AM        | PM    | AM        | PM    |
| CO2 (Kg/hour) | 22551      | 24084 | 25083     | 26222 | 25331     | 26635 | 25149     | 26403 |
| NOX (Kg/hour) | 514        | 549   | 564       | 591   | 566       | 603   | 565       | 596   |

**Overall Score**

| Objective   | Sub Objective | Options    |           |           |           |
|-------------|---------------|------------|-----------|-----------|-----------|
|             |               | Do Minimum | Option 1a | Option 1b | Option 1c |
| Environment | CO2           | 1          | 3         | 3         | 3         |
|             | NOX           | 1          | 3         | 3         | 3         |



## A.3 Appendix C – Network Impacts

Figure A3.1 – Do Minimum 2026 AM Peak: Link Volume / Capacity Ratio > 85%

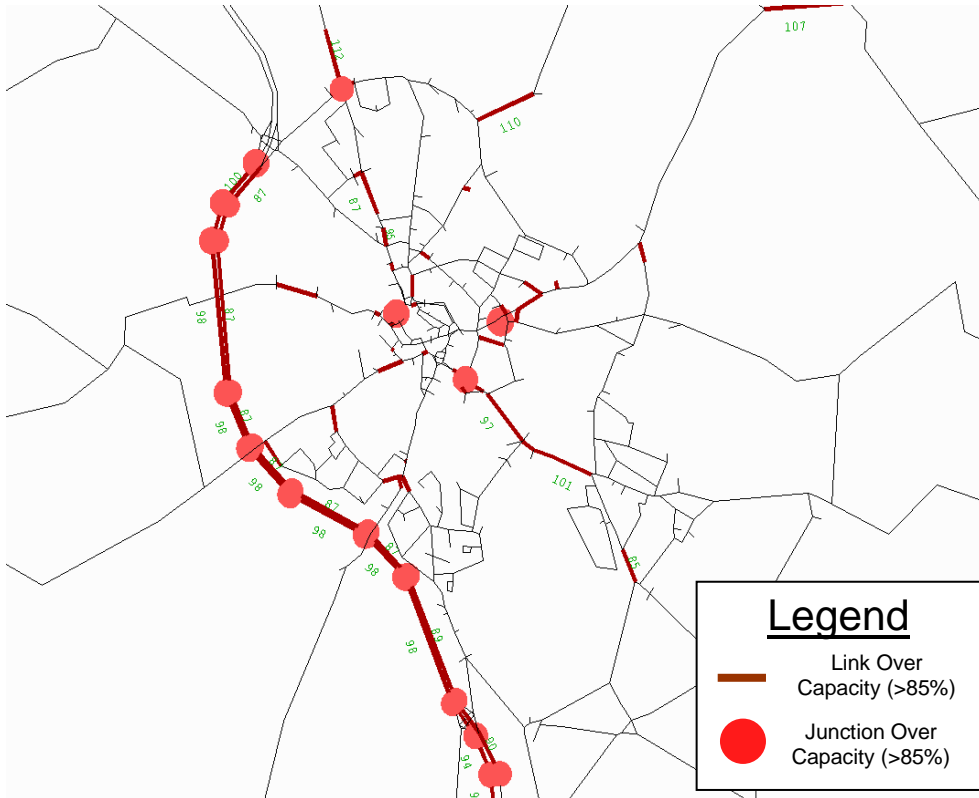


Figure A3.2 – Do Minimum 2026 AM Peak: Relative Queue Lengths

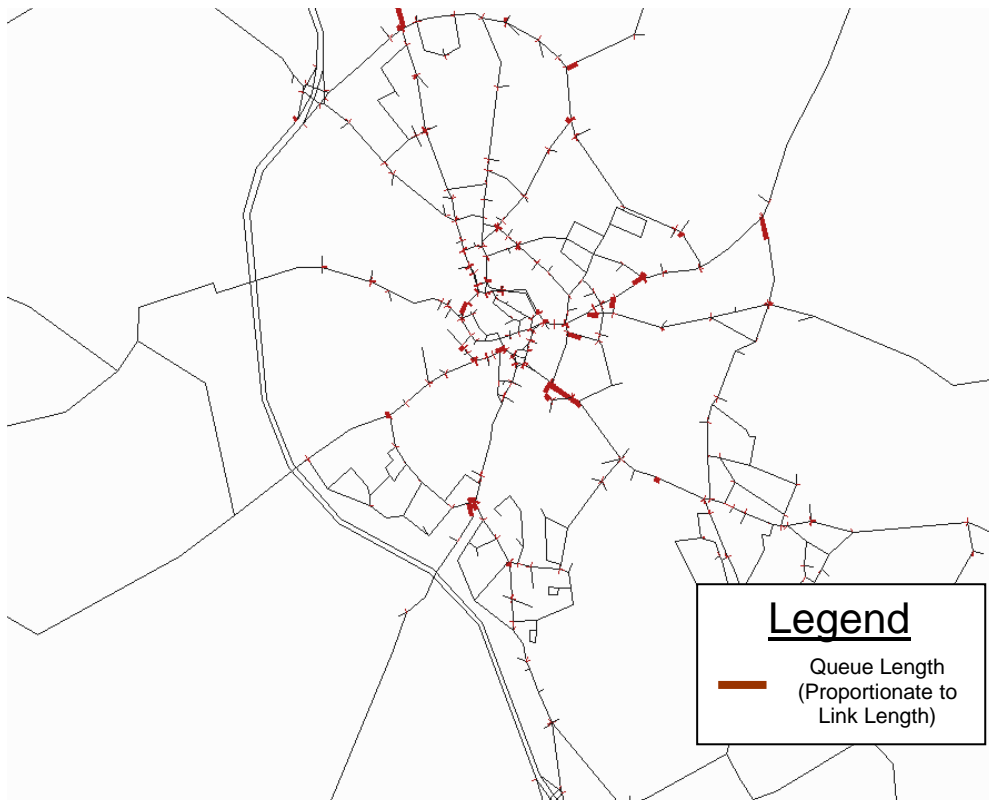


Figure A3.3 – Do Minimum 2026 PM Peak: Link Volume / Capacity Ratio > 85%

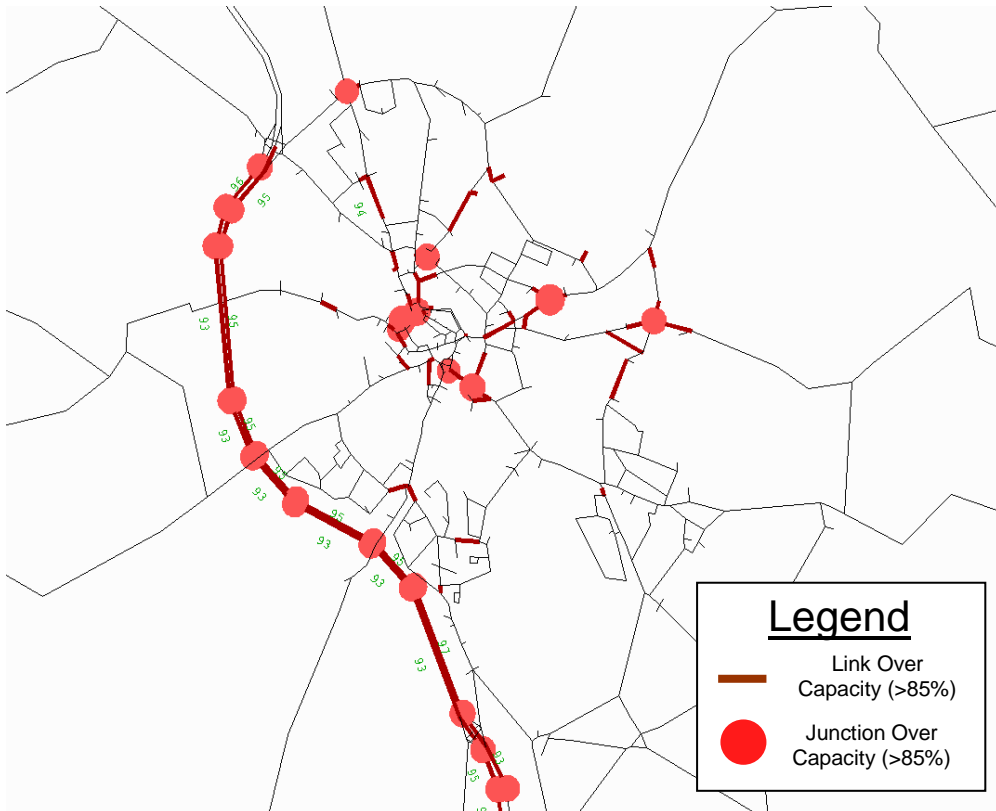


Figure A3.4 – Do Minimum 2026 PM Peak: Relative Queue Lengths

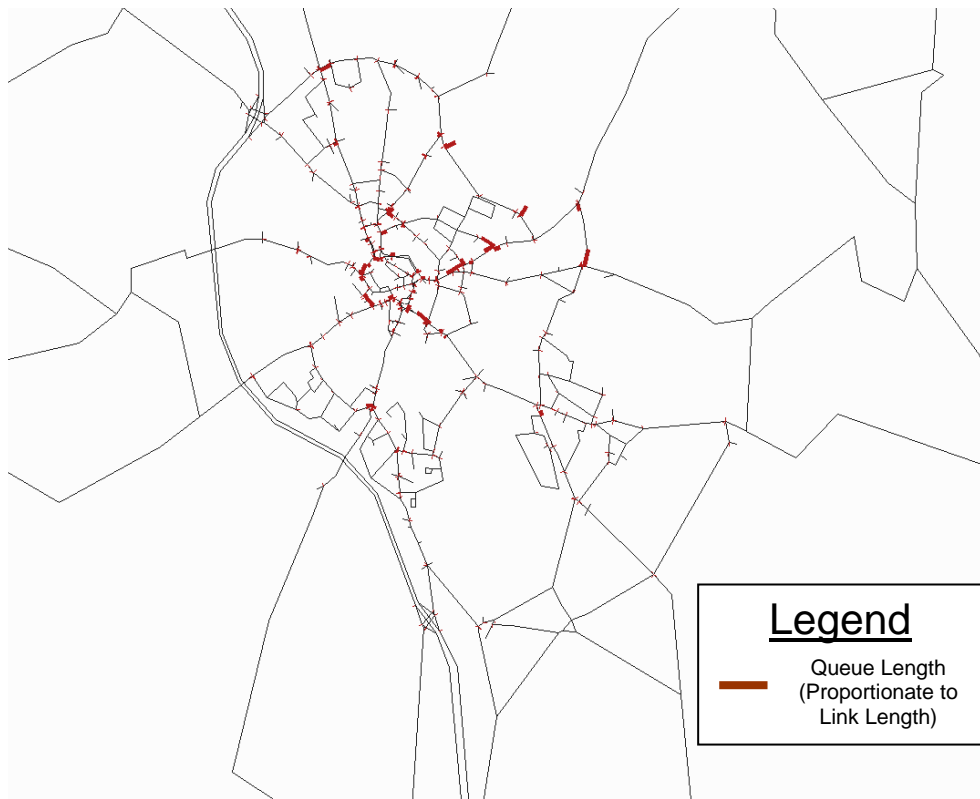


Figure A3.5 – Option 1a 2026 AM Peak: Link Volume / Capacity Ratio > 85%

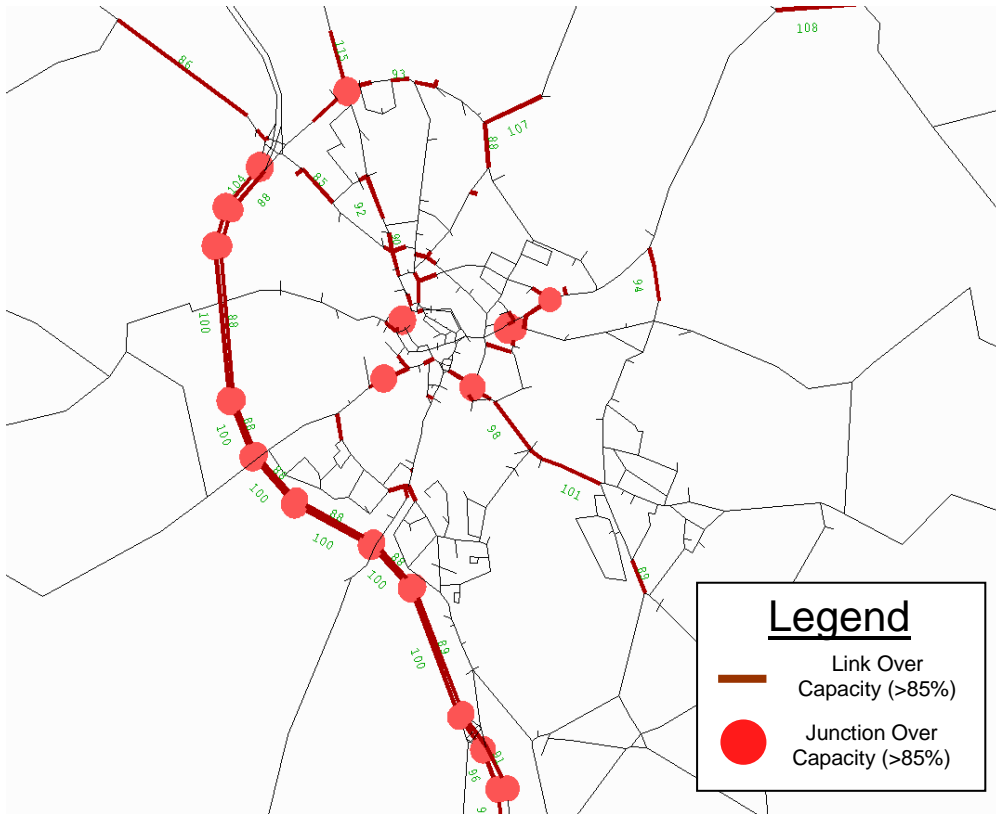


Figure A3.6 – Option 1a 2026 AM Peak: Relative Queue Lengths

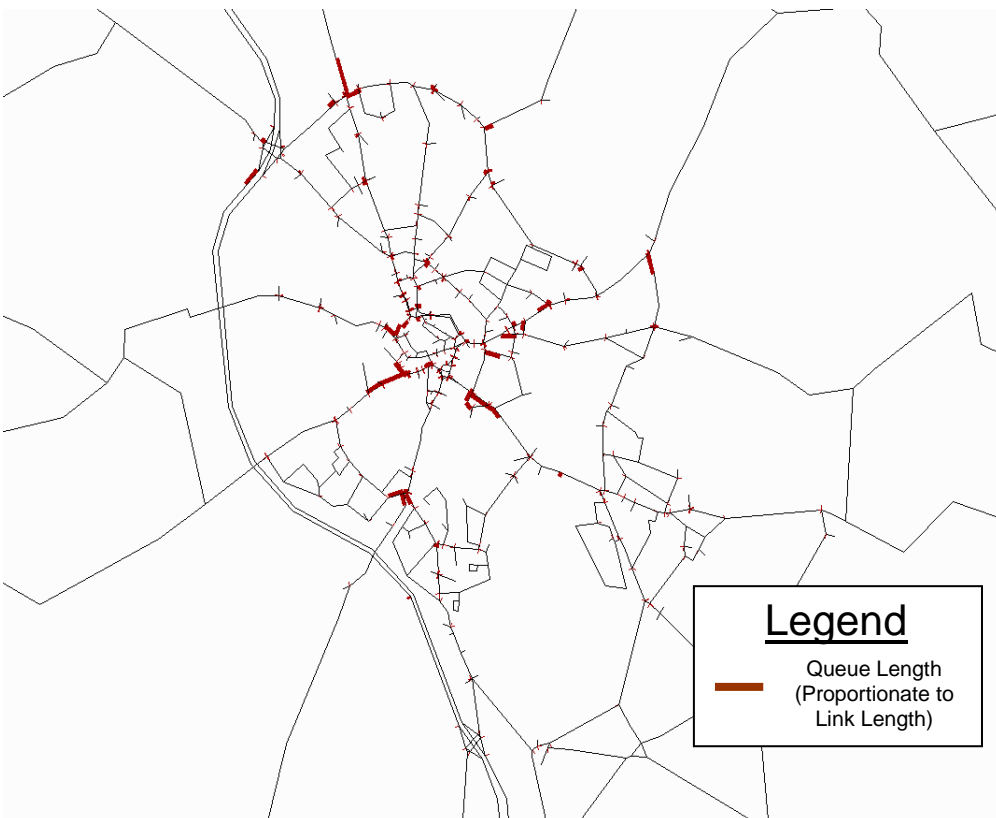






Figure A3.9 – Option 1b 2026 AM Peak: Link Volume / Capacity Ratio > 85%

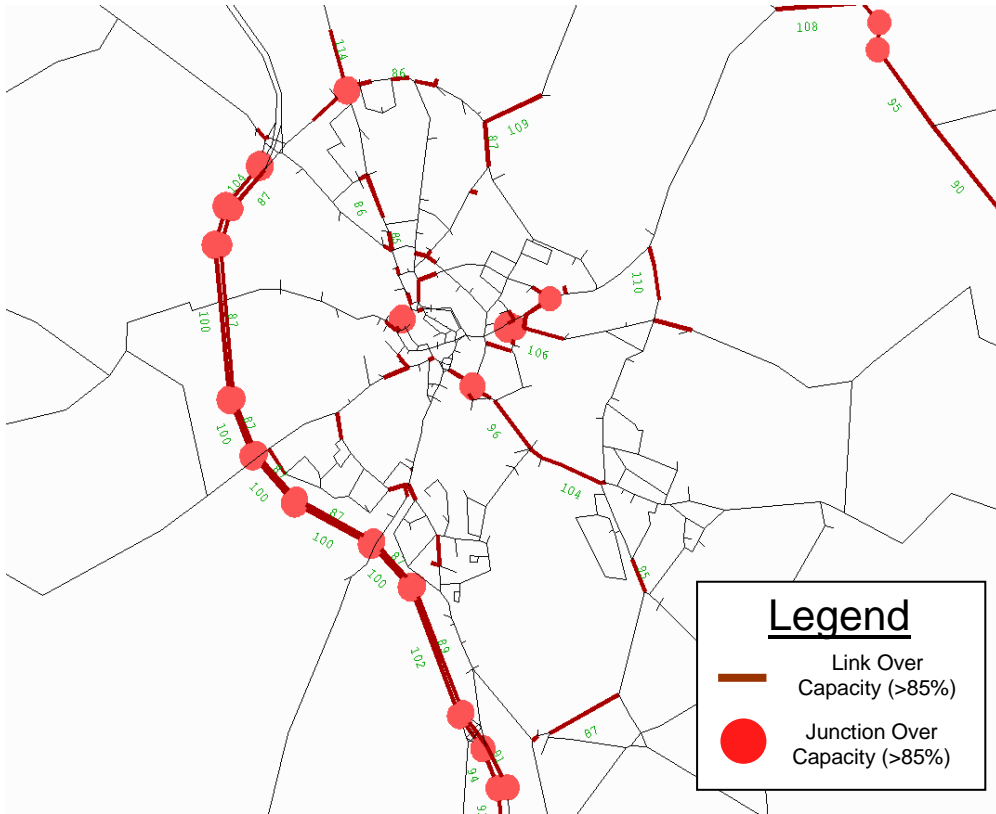


Figure A3.10 – Option 1b 2026 AM Peak: Relative Queue Lengths

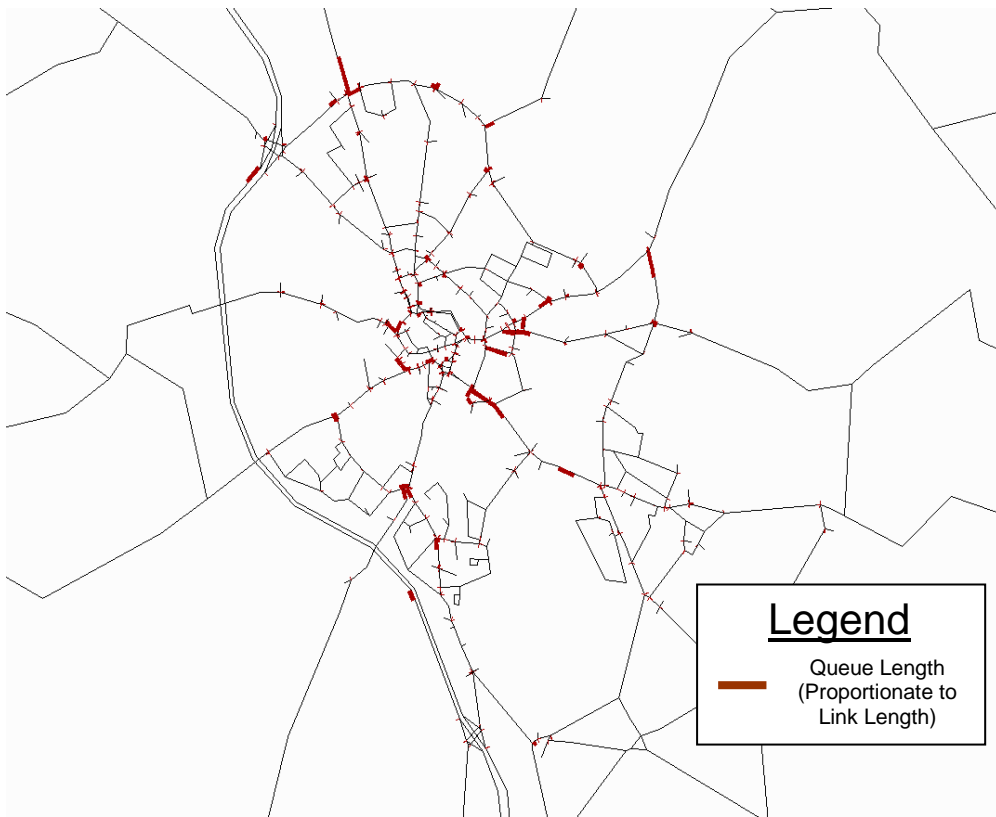


Figure A3.11 – Option 1b 2026 PM Peak: Link Volume / Capacity Ratio > 85%

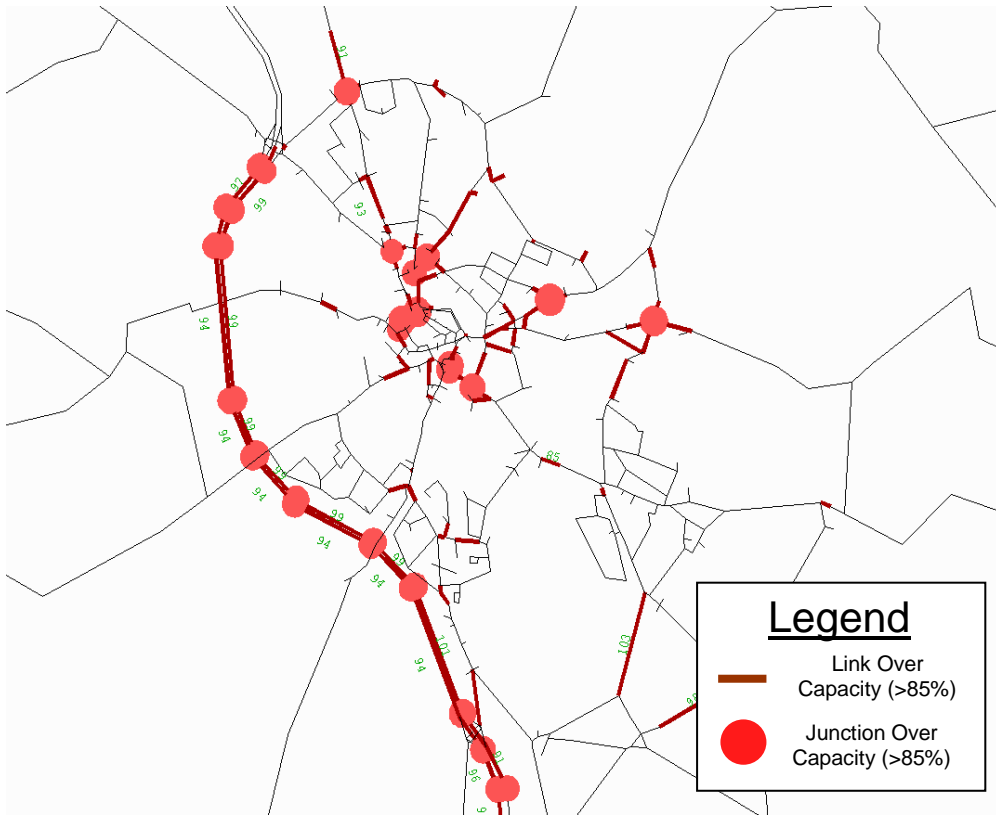


Figure A3.12 – Option 1b 2026 PM Peak: Relative Queue Lengths

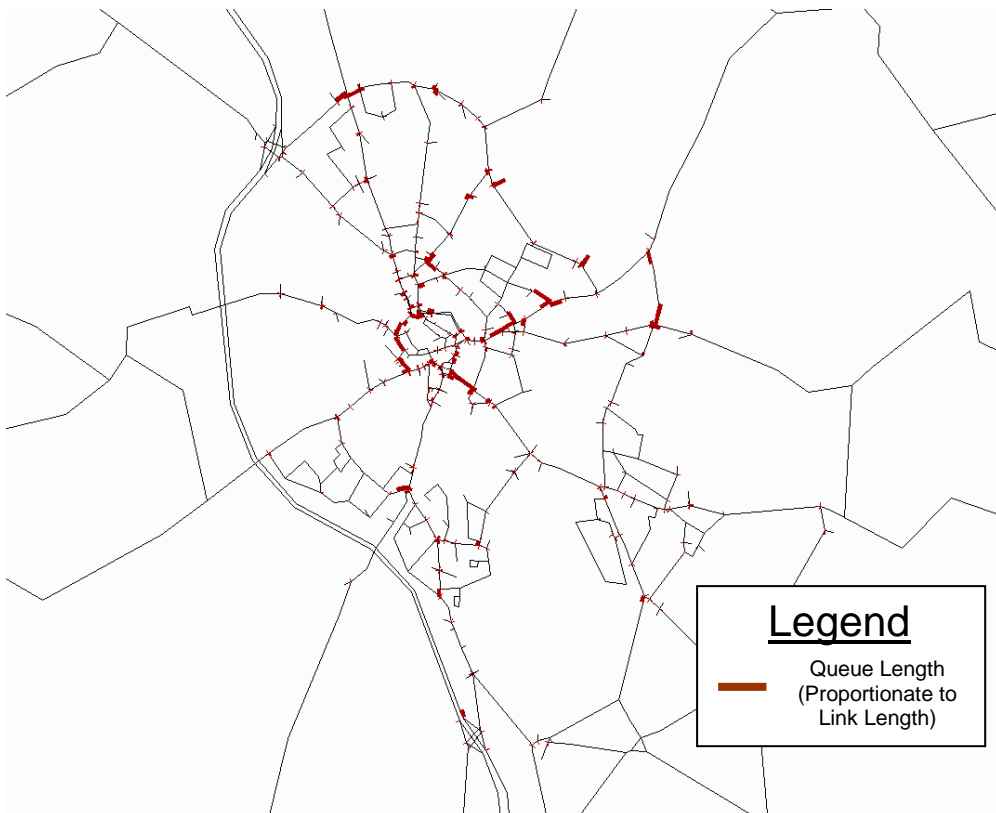


Figure A3.13 – Option 1c 2026 AM Peak: Link Volume / Capacity Ratio > 85%

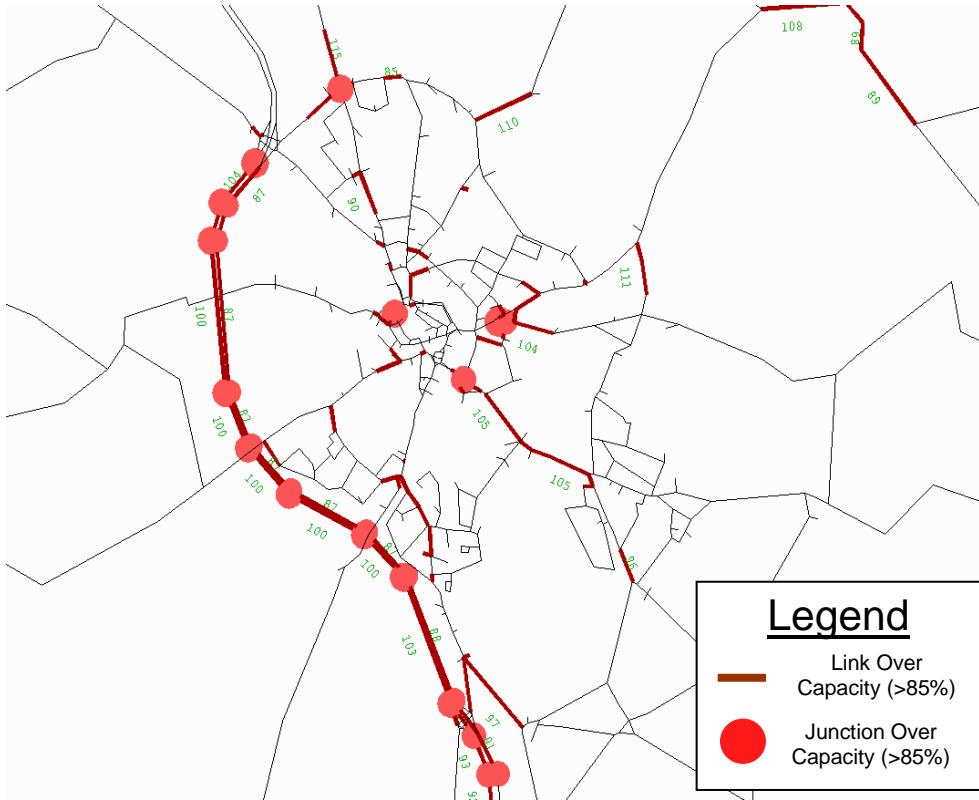


Figure A3.14 – Option 1c 2026 AM Peak: Relative Queue Lengths

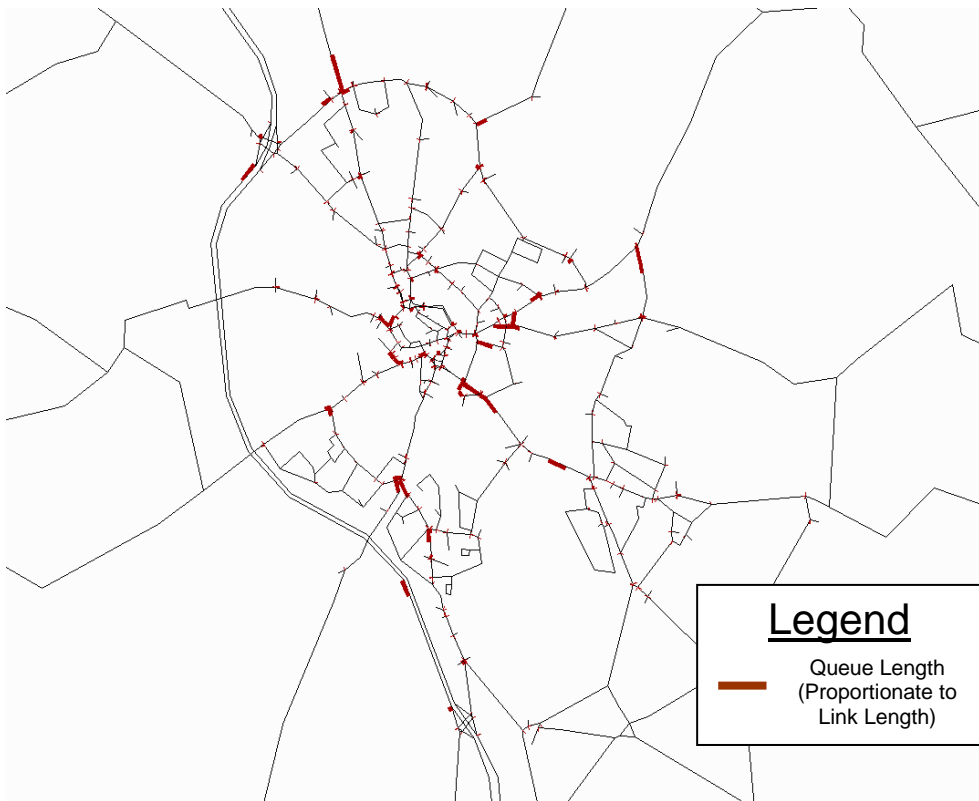


Figure A3.15 – Option 1c 2026 PM Peak: Link Volume / Capacity Ratio > 85%

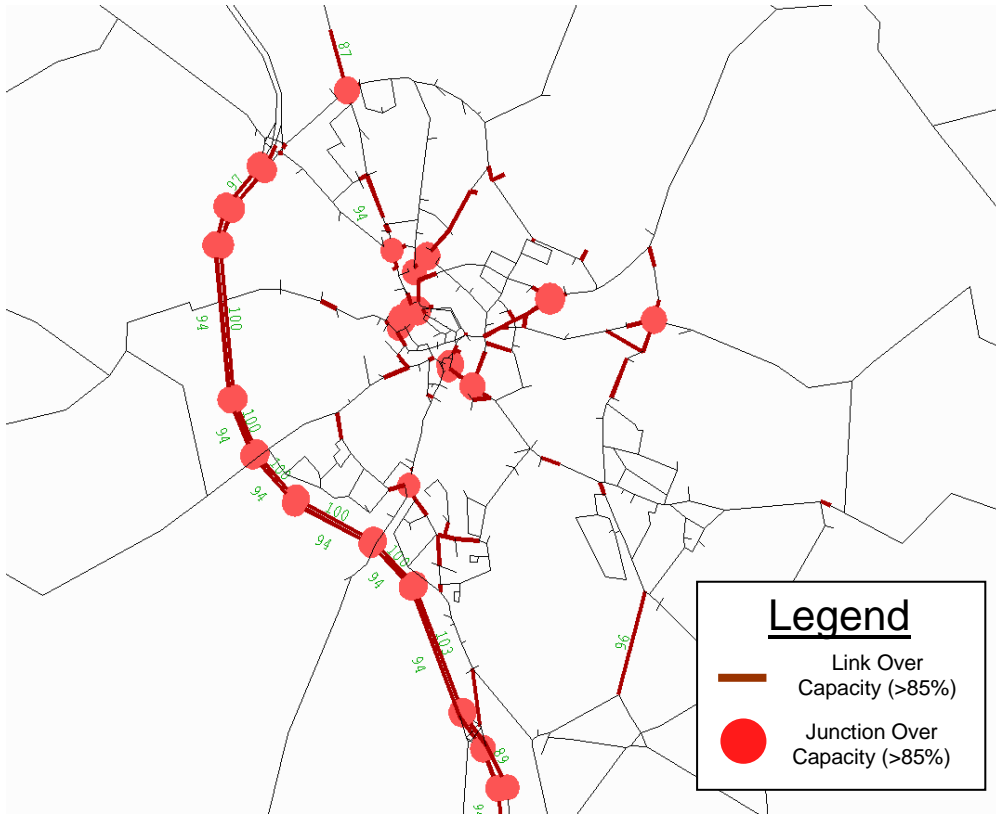
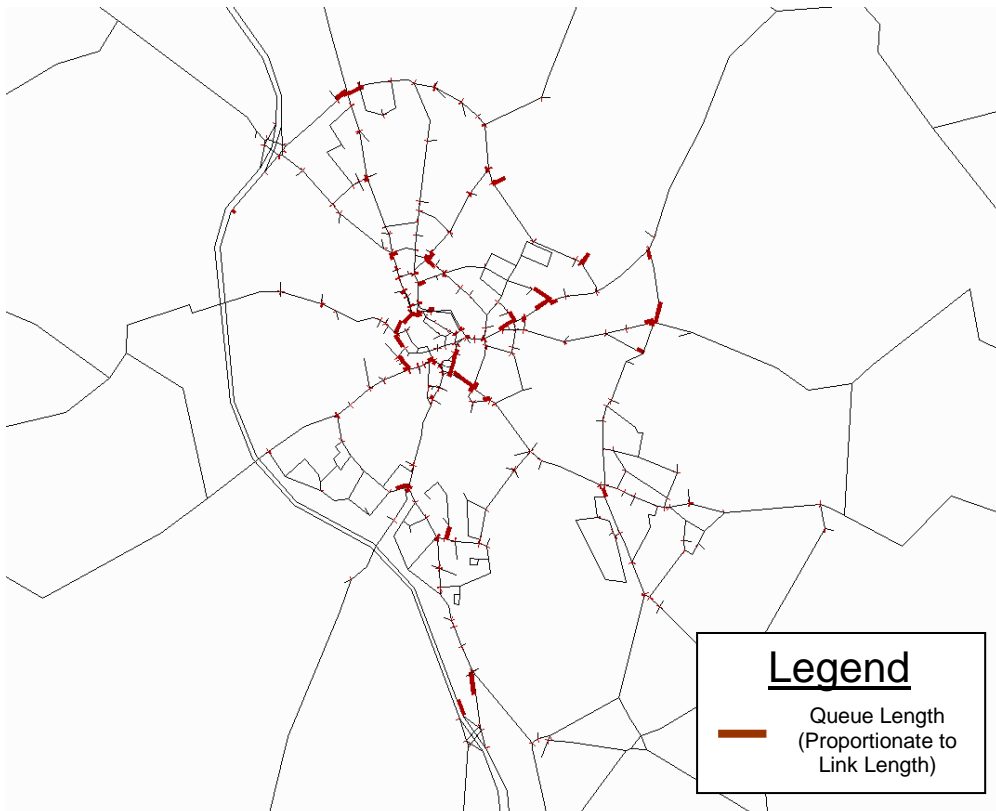
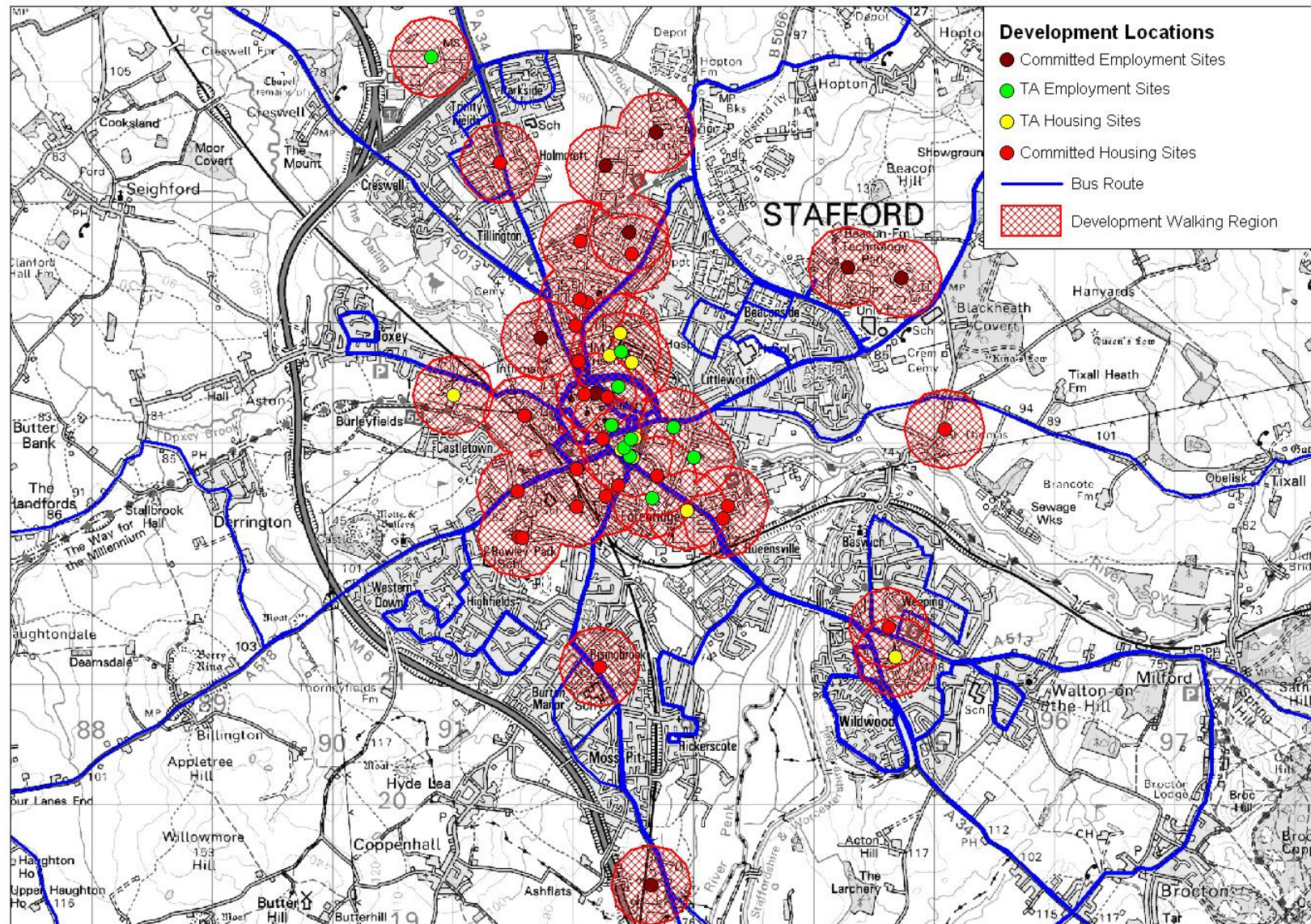


Figure A3.16 – Option 1c 2026 PM Peak: Relative Queue Lengths

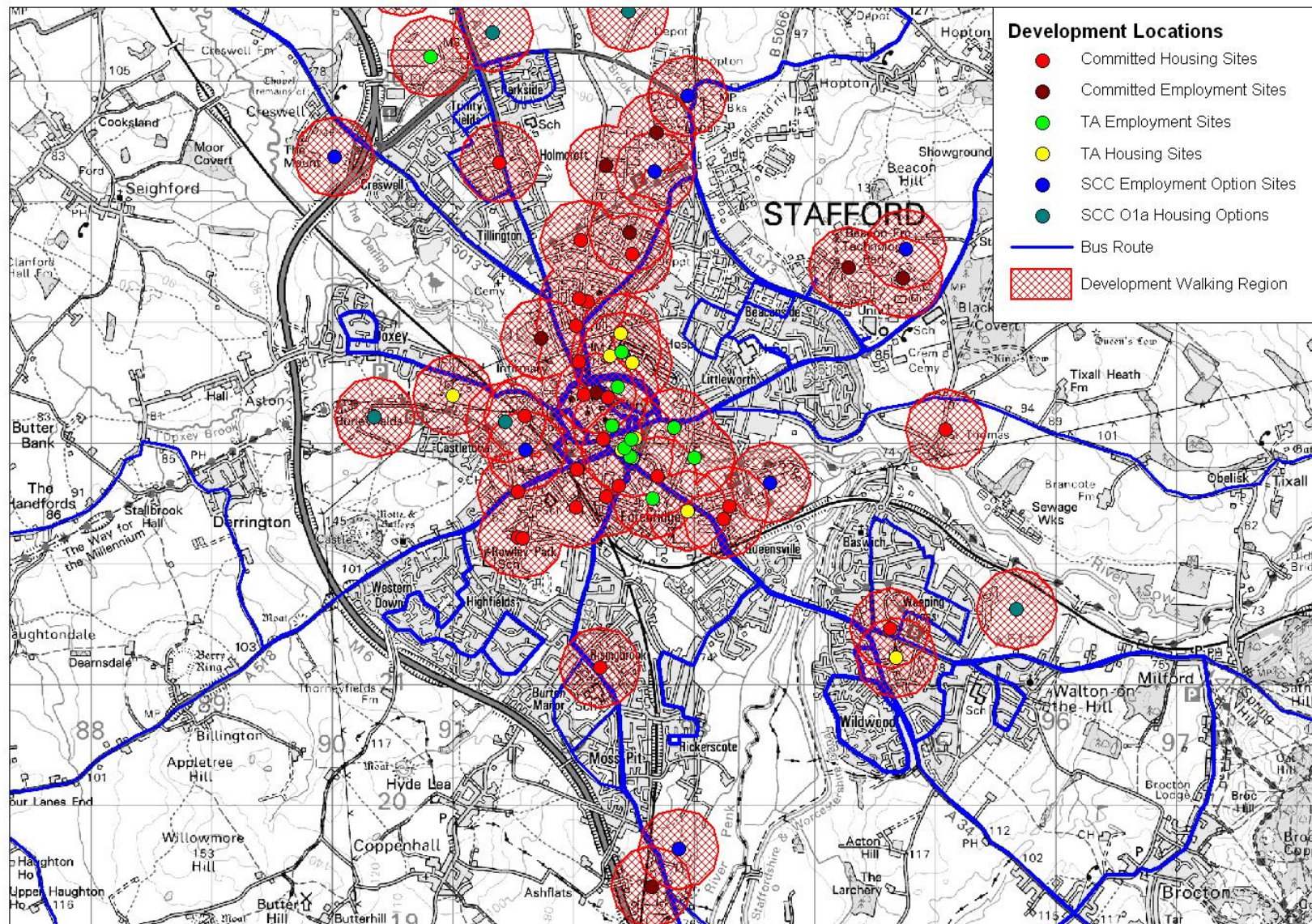


## A.4 Appendix D – Bus access within 400 metres of new developments

### Do Minimum

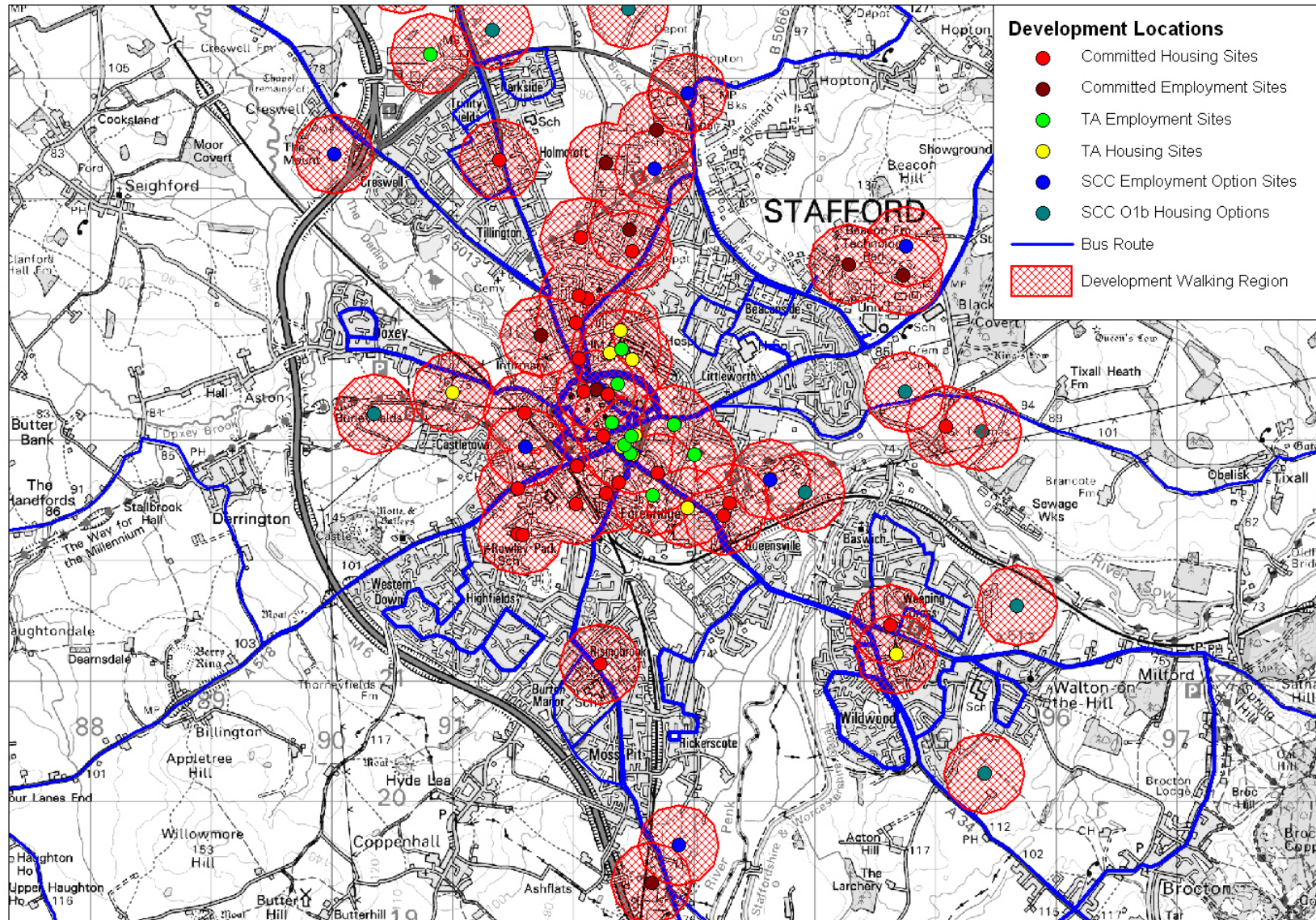


### Option 1a

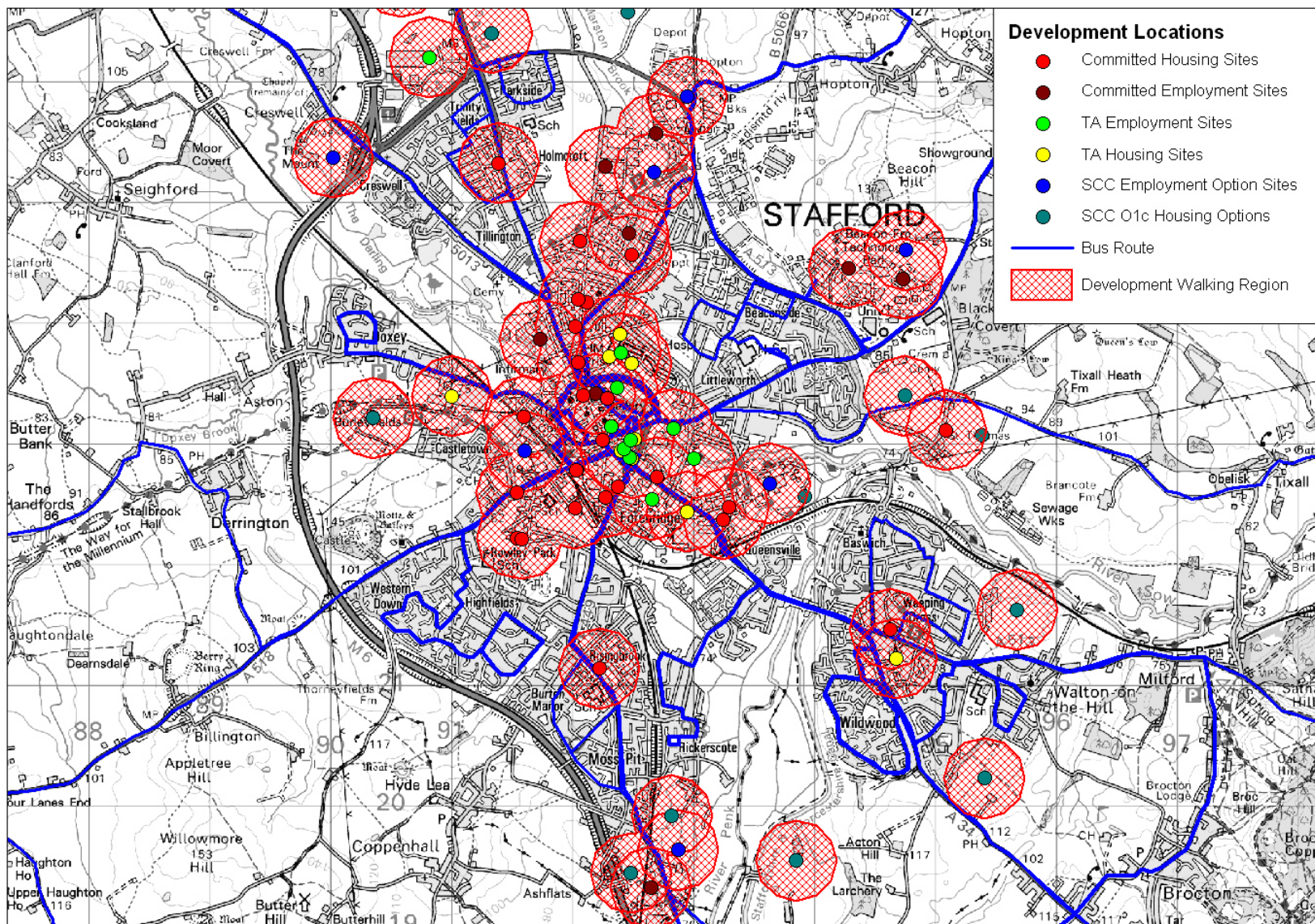




### Option 1b



### Option 1c



A.5 Appendix E – Cycle access to the City Centre within 15 minutes

**Objective:** Access to Non Motorised Modes

**Sub Objectives:** Access to existing Cycle Network

**Methodology**

**Access to the Cycle Network**



**Key Points:**

In general, Stafford caters well for cyclists and other non-motorised users. The diagram shows a reasonably comprehensive cycle network.

**Within 15 minutes cycle of town centre**

This is tested by assuming that cyclists travel from each development at 16kph. The indicator assumes that the distance travelled to the town centre is 1.3 times the 'crow-fly' distance from the development to the centre.

**Results**

|  | Do Minimum<br>AM PM | Option 1a<br>AM PM | Option 1b<br>AM PM | Option 1c<br>AM PM |
|--|---------------------|--------------------|--------------------|--------------------|
| % Developments within 15 minute cycle of town centre | 89%                 | 78%                | 74%                | 72%                |

**Overall Score**

| Objective                      | Sub Objective                          | Options    |           |           |           |
|--------------------------------|--|------------|-----------|-----------|-----------|
|                                |  | Do Minimum | Option 1a | Option 1b | Option 1c |
| Access for Non Motorised Modes | Access to the Cycle Network            | 1          | 1         | 1         | 1         |
|                                | Within 15 minutes cycle of town centre | 1          | 2         | 3         | 4         |

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